



Hillsborough MPO
Metropolitan Planning
for Transportation



FORWARD
PINELLAS
Integrating Land Use & Transportation

Tampa Bay Transportation Management Area (TMA) Leadership Group

Representing the MPOs in Pasco, Pinellas, & Hillsborough Counties

Friday, November 8, 2019

9:30 a.m. - 12:00 p.m.

Pinellas Suncoast Transit Authority Headquarters

3201 Scherer Dr.

St. Petersburg, FL

Chair: Forward Pinellas

Meeting Live Stream will be available on the PSTA YouTube channel.

Meeting Objectives

- Discuss major transportation priorities
- Discuss operational procedures for the TMA Leadership Group
- Receive update on the Tampa Bay Next Program
- Receive update on HART Planning Activities
- Receive update on TBARTA Activities

9:30 Welcome and Introductions
Public Comment

9:45 Major Transportation Priorities –*Chelsea Favero, Forward Pinellas*

10:00 TMA Operating Procedures – *Beth Alden, Hillsborough MPO*

10:30 Update on Tampa Bay Next Program – *FDOT Representative*

11:00 Update on HART Planning Activities – *Ben Limmer, HART*

11:15 Update on TBARTA Planning Activities – *TBARTA Representative*

11:30 Other Updates

- Hillsborough Boulevard Study Update – *Hillsborough MPO*
- Update on Other Transit Projects – *PCPT and PSTA Representatives*

12:00 Adjourn

Appeals: Certain public meetings result in actions taken by the public board, commission or agency that may be appealed; in such case persons are advised that, if they decide to appeal any decision made at a public meeting/hearing, they will need a record of the proceedings, and, for such purposes, they may need to ensure that a verbatim record of the proceedings is made, which record includes the testimony and evidence upon which the appeal is to be based.

Next Meeting:

March 6, 2020

9:30 – 12:00

Pasco County Location TBD



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2020 TMA Leadership Group Meeting Dates

Friday, March 6th

Pasco County Location TBD

Friday, June 5th

*Immediately Preceding CCC Board Meeting
Location TBD*

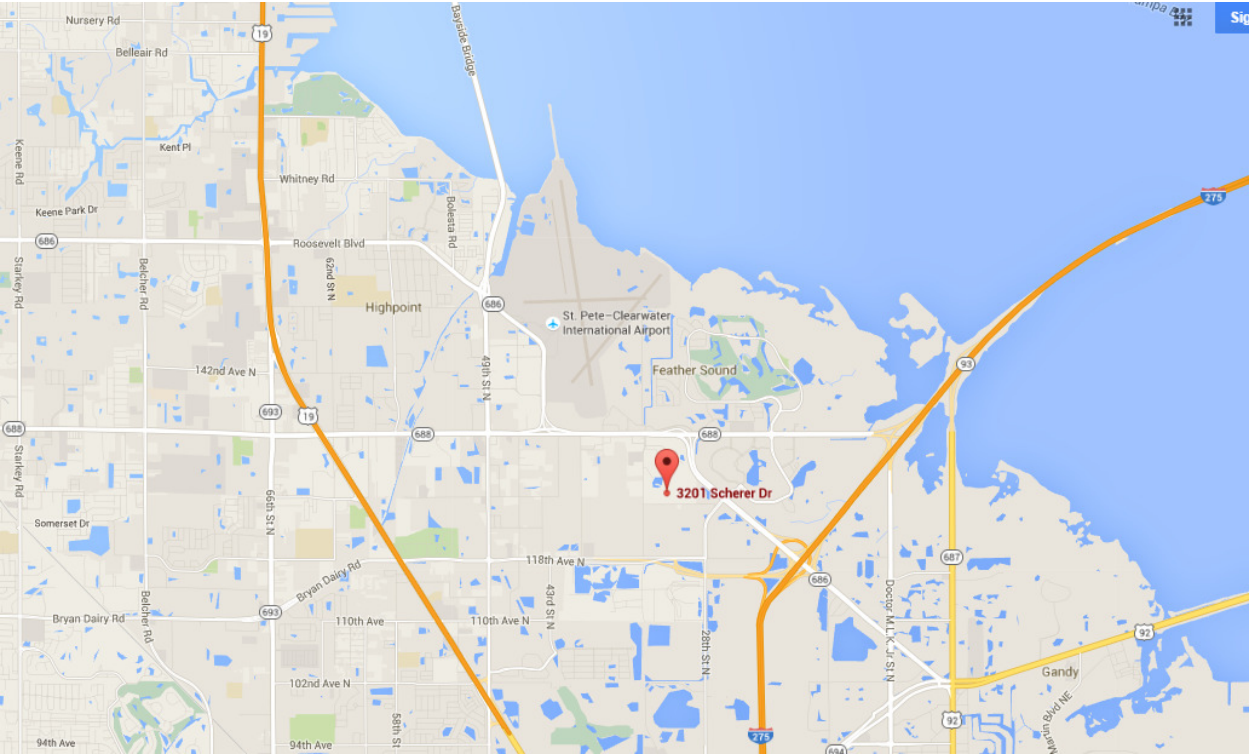
Friday, September 18th

PSTA Headquarters – St. Petersburg

Friday, December 4th

*Immediately Preceding CCC Board Meeting
Hillsborough County Location TBD*

PSTA Offices - 3201 Sherer Dr., St. Petersburg, FL





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Tampa Bay Transportation Management Area (TMA) Leadership Group Executive Summary

Representing the MPOs in Pasco, Pinellas, & Hillsborough Counties

Summary for 9.6.19 meeting

Based on the importance and reach of the conversations that happen at the TMA Leadership Group, we are looking to keep our stakeholders aware of the outcomes of these meetings. The following is a summary of the most recent meeting highlights; you can find the full agenda [online](#). Videos of the TMA meetings can be [viewed on YouTube](#).

Group members discussed needs and priorities for the upcoming legislative session

- State Senator Darryl Rouson was in attendance, as well as an aide to State Representative Jackie Toledo
 - Rouson thanked the group for its commitment to finding transportation solutions, although he noted that it may not be happening at the pace the public has appetite for
 - He expressed that he wanted to see novel ideas for improving Tampa Bay's congestion
 - Rouson also stated that while he supported the TMA Leadership Group model over a merged MPO model, he felt the state legislature and public as a whole wanted to see real action and solutions as a result
- Many group members expressed the need for flexibility in state funding of transportation beyond widening roads
 - Specifically, members voiced frustration with the restrictions on Strategic Intermodal System funds, which cannot currently fund non-fixed guideway transit, parallel facilities, or most state-owned arterial roadways
 - Pasco County Commissioner Kathryn Starkey also spoke about the need to have flexibility in what types of modes (such as golf carts or scooters) can use multi-use trails along state roads, prompted by building a trail underneath U.S. 19
- Hillsborough County Commissioner Pat Kemp voiced a series of concerns
 - These included the resiliency of current plans for the new span of the Howard Frankland Bridge to possible sea level rise, plans for expanding I-275 through downtown Tampa, and the MCORES task forces set to explore three toll roads through largely rural and undeveloped Florida land
 - Kemp and Pasco County Commissioner Jack Mariano stated they hoped looking into purchasing the CSX line from Wesley Chapel through downtown Tampa would be on the legislature's radar

- Pinellas County Commissioner Janet Long expressed hope that the Florida Senate would not sign on to the House’s amicus brief against Hillsborough’s All for Transportation tax, although the Senate has since done so
- Group members praised the value of having Sen. Rouson present and said they felt it would be helpful to invite legislative delegation members to every TMA meeting going forward

MPO staff outlined options for clarifying roles and responsibilities of the MPO Chairs Coordinating Committee and TBARTA in regional transportation planning

- The West Central Florida MPO CCC has existed since 1993 as a forum for regional decisionmaking and has three guiding documents:
 - Interlocal agreement between MPO members (Sarasota/Manatee, Polk, Forward Pinellas, Hillsborough, Pasco, and Hernando/Citrus)
 - Operating procedures outlining specific responsibilities
 - Staff services agreement with TBARTA, created initially in 2012
- With the effort to formalize the TMA Leadership Group as a subcommittee of the CCC, as well as TBARTA’s 2017 change to a transit-focused mission, the MPO staff directors began to look at a more active CCC role
 - The proposal would shift MPO responsibilities back under the CCC framework, with staff directors resuming administration and management activities that TBARTA currently does
 - Staff directors would present meeting agendas and proposed direction to the TBARTA board prior to CCC meetings
 - Doing so would clarify TBARTA as the forum for regional transit discussions and the CCC as the forum for regional multimodal transportation discussions
- In TBARTA’s governing statute, there is language stating that TBARTA provides administrative support to the CCC
 - The statute remains silent on what those services are, so the goal of the proposal is to meet the legislative intent with TBARTA housing agendas and meeting notices on its website and also providing meeting space
 - The proposal will be reviewed by legal counsel, and TBARTA will also provide feedback
- The proposed transition would fully occur in 2020, but with the staff services agreement with TBARTA ending this September, it is important to clarify roles now
 - The TMA would shift to quarterly meetings, with the CCC meeting on the same day as the TMA in the summer and fall
 - Leadership responsibility would rotate quarterly between MPOs
 - This schedule would allow better coordination between all of the CCC MPOs, not just those within the TMA Leadership Group tri-county areas
 - A decision would need to be made by this November on moving to the proposed schedule

MPO staff provided updates on regionally significant projects and development of the regional component of the 2045 Long Range Transportation Plan

- Based on the 2018 It's TIME Tampa Bay regional survey, all three MPOs created a tri-county vision map with envisioned investment corridors for roads, rail and bus
- Hillsborough County has several options it is exploring for reducing congestion and delay:
 - New managed toll lanes on the interstates and Selmon Expressway
 - Elevated express lanes on major roads
 - Exploring CSX corridors, water transit routes, and a transit route in a dedicated right-of-way between downtown Tampa and Westshore/the airport
- Pinellas County is exploring several projects that move traffic without significantly widening roads:
 - On I-275, express lanes are under construction from Roosevelt Boulevard to the Howard Frankland Bridge, and additional express lanes are in the design phase further south to downtown St. Petersburg
 - On U.S. 19, the interchange at Curlew Road is funded for construction in 2023, while interchanges at Tampa and Nebraska are not yet funded for construction
 - In the Gandy Boulevard corridor, a PD&E is underway for overpasses continuing past the Derby Lane dog track and out to the bridge, which includes replacing the bridge and connections to the Selmon extension
 - The Gateway Master Plan project is wrapping up, which is coordinated with FDOT identifying an intermodal center location in the area
- Pasco County is examining options for improving mobility and accommodating its growth:
 - Exploring options for an east-west network with improvements to Ridge Road, possibly eventually going to I-75, as well as expansion on SR52
 - Additionally, a PD&E is underway for the US41-SR54 interchange
 - The county is also exploring options for transit and transit-oriented development

The group discussed the possibility of connecting Kinnan Street and Mansfield Boulevard between Hillsborough and Pasco counties

- Currently, only 30 feet of unpaved space separates the two roads
 - Residents of Mansfield Boulevard in Pasco County had opposed connecting the road because of concerns about high speed and nearby schools as well as increasing congestion
 - Residents of New Tampa in Hillsborough County have supported the connector for accessibility and emergency vehicle access
- Pasco County has recently agreed to connect the roads for emergency vehicles and bicyclists/pedestrians, with options for further traffic connection to be discussed in the future
- There may be funding set aside in Hillsborough County to build the connection, which the Hillsborough County Commission will look into

TBARTA staff provided an update on planning activities

- The Tampa Bay Transit Development Plan is due to FDOT in September 2020
- TBARTA is currently conducting the Regional Rapid Transit PD&E for the shoulder-running buses on I-275

- Right now, the study is focused on station locations, reviewing the 21 identified locations with a working group and working with land use planners from each county on making the stations transit-oriented
- The PD&E will be completed in the fall of 2021

The group's next meeting is scheduled for Nov. 8 at PSTA Headquarters



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Tampa Bay Transportation Management Area (TMA) Leadership Group

2020 Top Priorities

DRAFT

Funded Priorities

- ❖ **Howard Frankland Bridge Replacement**
- ❖ **Gateway Expressway**
- ❖ **I-75 interchange at Overpass (Phase I)**
- ❖ **I-275 Express Lanes from I-375 to Gandy Blvd.**
- ❖ **I-75 Interchange at Big Bend Road**
- ❖ **I-275/SR 60/Westshore Interchange**

Top Priorities for the Tampa Bay Region

- ❖ ~~I-275/SR 60/Westshore Interchange~~
- ❖ **I-75 Interchange at Gibsonton**
- ❖ **I-75 Interchange at Overpass (Phase II)**
- ❖ **Central Avenue Bus Rapid Transit**
- ❖ **I-275 Operational Improvements north of downtown Tampa**

~~TAMPA BAY AREA REGIONAL TRANSPORTATION AUTHORITY~~
METROPOLITAN PLANNING ORGANIZATION
CHAIRS COORDINATING COMMITTEE
OPERATING PROCEDURES

SECTION I. NAME AND PURPOSE OF COMMITTEE

There shall be ~~created~~ a committee named the ~~Tampa Bay Area Regional Transportation Authority (TBARTA)~~ Metropolitan Planning Organization Chairs Coordinating Committee (hereinafter referred to as the CCC). The CCC shall be responsible for the development and coordination of regional policies, priorities, plans, and programs for the six Metropolitan Planning Organizations within the West Central Florida Area in cooperation with the District One and Seven Offices of the Florida Department of Transportation (FDOT). The participating Metropolitan Planning Organizations (MPOs) include: Hernando/Citrus MPO, Hillsborough MPO, Pasco County MPO, Pinellas County MPO, Polk ~~County~~ Transportation Planning Organization (TPO) and the Sarasota/Manatee ~~County~~ MPO. In addition to the aforementioned agencies, the Tampa Bay, Withlacoochee, Southwest Florida and Central Florida Regional Planning Councils, the Tampa Bay Area Regional Transit Authority (TBARTA), the Florida Department of Transportation (FDOT) and the Turnpike Enterprise shall also participate in the regional coordination process. The CCC may choose another brand and/or name under which to conduct business and to register a fictitious name.

SECTION II. RESPONSIBILITIES AND FUNCTIONS

The CCC shall be responsible for providing continuing coordination and communication among the member Metropolitan Planning Organizations, the District Offices of the FDOT, Florida's Turnpike Enterprise, TBARTA and the member Regional Planning Councils. The CCC will also be responsible for administering those tasks necessary to conduct an ongoing regional transportation planning process in accordance with Chapter 339.175 Florida Statutes and 23 United States Code 134.

The Committee will be responsible for carrying out such items for regional coordination as

- 1) long range transportation plans;
- 2) congestion management processes;
- 3) air quality planning activities;
- 4) coordination of transportation projects deemed to be regionally significant;
- 5) review of the impact of regionally significant land use decisions; and
- 6) institution of a conflict resolution process to address any conflict that may arise in the planning and programming of such regionally significant transportation projects.

Participating members agree to coordinate regional transportation planning activities through the CCC, consistent with the ~~Regional~~ Unified Planning Work Program regional planning tasks as adopted by the participating Metropolitan Planning Organizations in their respective Unified Planning Work Programs.

A responsibility of the CCC will be to establish performance measures by which the regional coordination may be reasonably judged. In addition, the CCC shall annually evaluate its progress in meeting the above items in accordance with its overall responsibilities.

The CCC shall consider transportation matters of regional importance brought to it by member Metropolitan Planning Organizations, the FDOT, the Florida Turnpike Enterprise, TBARTA, Regional Planning Councils, or any of its subcommittees or task forces, and be empowered to render recommendations regarding the manner in which planning and programming activities are conducted within the West Central Florida area. Recommendations from the CCC shall serve as a basis for consideration of regional issues by individual Metropolitan Planning Organization Boards.

SECTION III. MEMBERSHIP AND QUALIFICATIONS

A. Voting Membership

Voting Membership of the CCC shall consist of one MPO Board representative of each of the six member Metropolitan Planning Organizations. An alternate, who is an elected official, may represent the respective Metropolitan Planning Organization–member if so designated by the respective Metropolitan Planning Organization Chairman.

B. Nonvoting Membership Advisors

The Secretaries for Districts One and Seven of the Florida Department of Transportation and Chair of the Tampa Bay, Withlacoochee, Southwest Florida, and Central Florida Regional Planning Councils (RPCs) shall be nonvoting members of the CCC. Representatives of TBARTA and the Turnpike Enterprise shall also serve as non-voting members. An alternate may represent the FDOT District secretaries and the Regional Planning Council representative if so designated by the respective agencies.

SECTION IV. CONDUCT OF MEETINGS

A. Frequency of Meetings

Meetings shall be held at least on an annual basis with Chair of the CCC and the CCC Staff Directors Team rotating each quarter among the member Metropolitan Planning Organizations. The order of rotation shall be, Hernando/Citrus Counties, Pasco County, Hillsborough County, Polk County, Sarasota/Manatee County and Pinellas County. At the end of this rotation, responsibility will move to the top of the rotational order. The Chair of the MPO/TPO hosting the meeting during that particular quarter shall conduct meetings utilizing these operating procedures. The Chair shall not exercise extraordinary membership powers or responsibilities. No other officers will be provided for the Committee unless so designated by the Committee on a pro tem basis. Time and location of the meetings shall be established by the Committee at the last meeting of each calendar year, for the year ahead, or at the end of each meeting.

B. Special Meetings

Special meetings may be called by a majority of the members. Chair for all special meetings will follow the regular rotational order. Reasonable notice must be provided to all members for special meetings.

C. Public Notice of Meetings

All meetings are open to the public. At least seven days prior to a meeting, the ~~CCC MPO serving as the quarterly chair~~ shall have prepared, and shall make available, an agenda for distribution, ~~within each county.~~ Regardless of the rotation, one MPO/TPO shall have responsibility for distributing the agenda and maintaining an up-to-date distribution list on behalf of the group, for continuity from quarter to quarter. The quarterly chair MPO will be responsible for ensuring that agendas are posted on the TBARTA website, notice requirements of §286.011 have been met, and that meetings are held in a facility accessible to persons with disabilities in compliance with Title II of the Americans with Disabilities Act.

D. Committee Actions and Recommendations

Each MPO/TPO Board will be briefed on upcoming and recent actions of the CCC. Each MPO/TPO will also provide an opportunity to its Citizens Advisory Committee to weigh in on upcoming actions of the CCC.

SECTION V. SUBCOMMITTEES, TEAMS AND STAFF SERVICES

A. Transportation Management Area (TMA) Leadership Group

A subcommittee of the CCC will focus on the tri-county Tampa Bay TMA area, comprising Hillsborough, Pinellas and Pasco Counties. The TMA Leadership Group voting members will consist of three members of the boards of each of these MPOs. The MPOs may also designate alternate members from their boards. Non-voting advisors will include but not be limited to representatives of FDOT, TBARTA, the Tampa Bay RPC, HART, PSTA, and PCPT. Actions will be taken by simple majority vote of members in attendance. A quorum will consist of any five voting members. A chair and vice-chair will be elected once a year from among the voting members. Meeting locations will rotate among the three MPOs, who will take turns providing facilities and a recording secretary. Agendas and minutes will be distributed according to the same procedures as the CCC.

AB. TBARTA-CCC Staff Directors Committee Team

The Directors and Managers of the MPO/TPOs, FDOT, TBARTA, and the RPCs will be responsible for carrying out the regional work programs and coordinating process as directed by the CCC. On a monthly basis, the Team will meet and develop the items to be brought before the CCC. If necessary, the Committee Team will develop and adopt a set of operating procedures to guide the manner in which this process is conducted. Team members are not appointed.

BC. Other Teams

~~The CCC may appoint other teams on an ad hoc basis such as for regional coordination of Geographic Information Systems (GIS), multi-use trails, and transit. The purpose and~~

~~function of these teams shall be specifically stated and affirmed by a majority of the members and managed by the TBARTA staff. Other staff teams may include but are not limited to:~~

- ~~• Multi-use Trails Team~~
- ~~• Transportation Regional Incentive Program (TRIP) Team~~
- ~~• Regional Big Data Working Group~~
- ~~• The work of staff teams is directed by the CCC Staff Directors Team. One MPO/TPO will serve as chair of each team for the purpose of organizing team meetings and following up on team activities. Team members may include staff of the MPOs/TPOs, RPCs, TBARTA, FDOT, and other organizations as needed. Team decision-making will be by agreement of MPO/TPO staff.~~

~~MPO/TPO staff will also participate in the regional travel demand modelling technical teams that may be led by others.~~

C. Record Keeping

~~TBARTA staff~~The host MPO/TPO shall provide an agenda and recording secretary for CCC Board meetings, and shall upload the minutes, agenda package, and any associated materials from the meeting to a cloud-based file storage site maintained by the CCC Staff Directors Team. Record keeping and other clerical responsibilities shall be the duty of TBARTA. All minutes shall be distributed to other members prior to the next meeting date. Records shall be maintained in accordance with the public records law, Chapter 119, Florida Statutes.

D. Staffing

~~The CCC and associated regional planning activities will be supported by the staffs and contractors of the member MPOs/TPOs, in coordination with TBARTA, FDOT, and the RPCs. One MPO/TPO will be designated to lead each task by the Staff Directors Team. The costs of routine assignments will be borne by the member MPOs/TPOs on an equitable basis. Costs may also be incurred by a lead MPO on behalf of the others consistent with the regional tasks and funding identified by the MPOs/TPOs in their adopted Unified Planning Work Programs. Such costs may be incurred and invoiced without execution of new interlocal agreements, as consistent with Section 6 of the Interlocal Agreement for Regional Transportation Planning and Coordination in West Central Florida. A Party or Parties may enter into an agreement with TBARTA to provide professional services and organizational and meeting support. In such an event, a lead Party shall be designated each year to administer such an agreement with TBARTA.~~

E. Joint Committees/Task Forces

Joint Committees and/or Task Forces may be formed to assist the CCC in carrying out its responsibilities as stated in these Operating Procedures, and may include:

- ~~• Joint meetings of the committees of the MPOs/TPOs, such as joint regional meetings of multiple Bicycle/Pedestrian Advisory Committees, Transportation Disadvantaged Coordinating Boards, or Citizen Advisory Committees;~~
- ~~• Meetings or workshops with other regional organizations or alliances, such as TBARTA, the Central Florida MPO Alliance, the Coordinated Urban Transportation Studies within FDOT District 1, the Gulf Coast Trail Alliance, or legislative delegations;~~

- Task forces comprising representatives of such organizations, formed to accomplish a specific task identified by the CCC.

Draft ~~6/19/15~~ 10/25/19

MPO/CCC op pro