In accordance with Title VI of the Civil Rights Act of 1964,Forward Pinellas, as the Pinellas County Metropolitan Planning Organization, does not discriminate based on race, color, national origin, sex, religion and disability in the execution of tasks and activities of this document. For more information on the Forward Pinellas civil rights program go to http://forwardpinellas.org/get-involved/nondiscrimination-information.

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The Local Coordinating Board hereby certifies that an annual evaluation of this Community Transportation Coordinator was conducted consistent with the policies of the Commission for the Transportation Disadvantaged and all recommendations of that evaluation have been incorporated in this Service Plan. We further certify that the rates contained herein have been thoroughly reviewed, evaluated, and approved. This Transportation Disadvantaged Service Plan was reviewed in its entirety and approved by this Board at an official meeting held on the date shown below.

6/3/2020

Date

Approved by the Commission for the Transportation Disadvantaged.
I. DEVELOPMENT PLAN

A. INTRODUCTION TO THE SERVICE AREA

Background of TD Program

The Transportation Disadvantaged (TD) Program in Pinellas County consists of three main elements for providing transportation services: a bus pass program, door-to-door trips and agency trips. The Pinellas Suncoast Transit Authority (PSTA) is the current Community Transportation Coordinator (CTC) and is responsible for running the day to day services provided by the TD Program. PSTA also coordinates with other agencies in the transportation system, including those receiving Transportation Disadvantaged funds and those receiving Federal Transit Administration (FTA) Section 5310 funds. PSTA not only runs and coordinates the TD Program, but is continuously exploring ways to improve transportation services for the transportation disadvantaged.

Forward Pinellas, the metropolitan planning organization (MPO) for Pinellas County, is the Designated Official Planning Agency (Planning Agency). As the Planning Agency, Forward Pinellas provides support for the Local Coordinating Board (LCB). The LCB is composed of diverse members, including agencies providing supporting services for the transportation disadvantaged and transportation disadvantaged representatives. As the MPO, Forward Pinellas has been involved with the TD Program since its establishment in 1979.

The enactment of Chapter 427, Florida Statutes led to the establishment of the Pinellas County Transportation Disadvantaged Program. In 1981, the Pinellas County Metropolitan Planning Organization became the Coordinated Community Transportation Provider, operating under the guidance of the Coordinated Community Transportation Provider Council. Three local non-profit agencies, Neighborly Care Network, PARC and ARC Tampa Bay (UPARC at the time), agreed to participate in the program.

In 1989, statewide changes were made to the TD Program, including the creation of the State Transportation Disadvantaged Trust Fund. The changes also enabled local transportation disadvantaged citizens, so that those without a sponsoring agency could now utilize transportation disadvantaged services. In 1990, the Florida Commission for the Transportation Disadvantaged was created and designated the MPO as the CTC for Pinellas County. In addition to being the CTC, the MPO was the Planning Agency for the TD Program. The LCB was established at this time and continues to monitor and provide guidance to the TD Program.

Beginning in 1992, Pinellas County established a brokered system of transportation service. This created a network of transportation providers to service “non-sponsored” customers. Trip prioritization was introduced at that time allowing medical and sustenance-related trips, such as employment, shopping and dining. A groundbreaking initiative was also launched and allowed transportation disadvantaged customers to use bus passes for a co-payment.

The system continued under the MPO until 2012, when the PSTA took over as the CTC. This allowed the TD Program to become better integrated with PSTA’s other services, such as DART paratransit service. PSTA continued to utilize the bus pass system along with agency group trips and door-to-door services.
PSTA maintains operator and coordination contracts. Operator contractors receive funds through the TD Program and include Neighborly Care Network, PARC, ARC Tampa Bay, Care Ride and Lighthouse. Agencies with coordination contracts generally provide transportation services in Pinellas County and receive funding through other sources, such as the FTA Section 5310 Program. Each year, the LCB reviews and approves the list of operators and coordination contractors, which is available in Appendix A.

CTC Designation Date/History
The PSTA is the public transportation provider is Pinellas County. The organization was first selected as the CTC in 2012, in part due to the close relationship between the TD Program and public transportation. During the agency’s first term as the CTC, PSTA implemented several changes to the program to increase efficiencies and better serve TD customers. These include working with select social service agencies to submit and quickly review TD applications, expanding the bus pass program and streamlining its process and exploring innovative ways to serve TD customers. In 2014, the Planning Agency nominated PSTA as Urban CTC of the Year, which they won.

Due to the success PSTA had in its first five years as the CTC and upon receipt of a letter from PSTA expressing the agency’s interest in continuing as the CTC and presenting their qualifications to do so, the MPO recommended that PSTA continue for another five years, from July 1, 2017 through June 30, 2022. This recommendation was reviewed first at a LCB meeting and was then approved via resolution by the MPO. Following the transmittal of the resolution to the Commission for the Transportation Disadvantaged and the subsequent preparation of a Memorandum of Agreement between the Commission and PSTA, the LCB reviewed and approved that the LCB Chair sign the Memorandum of Agreement.

Organizational Chart
The following is an organizational chart showing Pinellas County's coordinated transportation system.
Consistency Review of Other Plans

Providing transportation services for those considered to be transportation disadvantaged is consistent with existing planning documents in the Pinellas County area.

For example, the Pinellas County Comprehensive Plan includes a policy in its transportation element to continue to identify and monitor unmet transportation disadvantaged needs in unincorporated Pinellas County and to inform residents in need of transportation assistance of available services through the TD Program (Policy 1.1.21). Other policies include assisting those who have transportation needs during an evacuation and coordinating to provide pedestrian...
facilities between bus stops and the sidewalk network. Other local governments also address the needs of the transportation disadvantaged in their comprehensive plans. The City of St. Petersburg includes: "[t]he City shall provide equitable transportation service to all residents and accommodate the special transportation needs of the elderly, disabled, low-income citizens and other transit dependent persons" as an objective in its comprehensive plan, another example of local governments addressing the needs of the transportation disadvantaged.

The Transit Development Plan (TDP) is a guiding document for PSTA. As both the CTC and public transportation provider, the TDP includes goals and strategies that affect TD Program customers. These goals include:

- Provide customer-oriented public transit services
- Implement customer-oriented service redesign
- Incrementally expand transit service
- Increase public transit access

The 2045 Advantage Pinellas Long Range Transportation Plan (LRTP), developed and maintained by Forward Pinellas, in its role as the MPO, includes two sections that discuss TD-related populations. Chapter 4 identifies low-income and minority populations in Pinellas County and Chapter 5 analyzes investments in the LRTP as related to these populations. In addition, there are several policies that support transit use, the primary travel mode of TD program customers in the community, and that seek to address the needs of the underserved. The following is a sampling of the LRTP goals, objectives and policies specific to the transportation disadvantaged:

- Objective 6.2 - Provide opportunities to engage citizens, particularly the traditionally underserved populations, in the development of Forward Pinellas plans and programs.
- Policy 25.2.1: Forward Pinellas shall continue to work with local governments, communities and PSTA to identify and assess transit needs in the county.
- Policy 3.2.5: Forward Pinellas shall target traditionally underserved communities to engage them in the transportation planning process and meet the requirements of its Title VI Plan, which ensures the MPO’s compliance with nondiscrimination laws and environmental justice in minority and low-income populations.
- Objective 3.3 - Provide better transit access for those who are transit dependent, including low income elderly, and/or disabled people who do not have access to a vehicle.
- Objective 3.2 - Equity will be recognized as a primary consideration in all plans and programs of Forward Pinellas.

Forward Pinellas is required as the MPO for Pinellas County to develop and maintain a Transportation Improvement Program (TIP) that includes a list of transportation projects funding over a five-year period. The TIP must be consistent with the LRTP. The TIP includes TD Program funding in Section 6 as well as public transportation projects and FTA Section 5310 Program funding in Section 7.

Together, with the LCBs from Hillsborough and Pasco counties, the Pinellas County LCB developed the Regional Mobility Needs Assessment Report in 2014. This document replaced the Tri-County Access Plan (TCAP) as documentation of the needs of the transportation disadvantaged in the greater tri-county area, which includes the urbanized area. The assessment was conducted in cooperation with the Florida Department of Transportation (FDOT) District 7 and is utilized in the
FTA Section 5310 grant process, which is conducted by FDOT District 7. In 2018, the Tri-County Joint Transportation Disadvantaged Local Coordinating Board Subcommittee determined that the Tri-County Regional Mobility Needs Plan continues to serve as the Coordinated Public Transit Human Services Transportation Plan and is instrumental in determining if a project is eligible to receive Federal Transit Administration Section (FTA) 5310 funding. The Regional Mobility Needs Assessment Report is available in Appendix B.

The Commission for the Transportation Disadvantaged (CTD) has a Five/Twenty Year Plan, published in 2005 and available at: [http://fdot.gov/ctd/aboutus.htm](http://fdot.gov/ctd/aboutus.htm). The Plan provides a framework and goals for the growth of the TD Program in Florida. These goals align with the TD Program in Pinellas County. For example, Goal 4 of the CTD’s Five-Year Plan is “Reduce the cost, where possible and appropriate, of TD Services.” This is something the TD Program takes into consideration in Pinellas County and implements through the bus pass program in the selection of providers. Another example of the alignment of the CTD goals with the Pinellas County TD Program is Goal 8, “Maintain and preserve an efficient and effective transportation infrastructure that is accessible to all eligible transportation disadvantaged citizens while meeting the needs of the community.” PSTA has made it a policy not to turn down anyone who is eligible for the TD Program, even when funding from the TD Trust Fund has been fully expended. This allows for consistent TD Program services that fulfill the needs of TD customers throughout Pinellas County.

**Public Participation**

As part of the development of this TDSP, a survey was developed and made available online. Print copies were available upon request. The audience of the survey was primarily human service agencies; however, the survey was designed to be flexible so that if others (TD Program participants, family of TD Program participants, others involved with potential TD populations, etc.) could also complete the survey and provide meaningful input. The survey was distributed through the LCB mailing list, the Pinellas County Human Services Coalition, 2-1-1 Tampa Bay service agency email list and was also sent to those who have worked with Forward Pinellas and/or the TD Program previously, such as Pinellas County Emergency Management Services and AARP. The survey results were utilized to develop the TDSP, including goals, objectives and strategies. A summary of the survey results are available in Appendix C.

The Forward Pinellas blog included a post on the TD Program while the survey was open. The blog mentioned the TD Program, information on the importance of accessibility and included a link to the TDSP survey. The blog post was emailed to the regular blog mailing list and was also promoted via social media.

Presentations on the TD Program, including data on and supporting the development of the TDSP, were made to several Forward Pinellas advisory committees. These included the Planner’s Advisory Committee, which is composed of local government staff who work with land use; the Technical Coordinating Committee, composed of local government staff who work with transportation and transportation-related subjects; and the Citizens Advisory Committee, a citizen committee that reviews and advises the Forward Pinellas Board on transportation matters.

The TDSP development was discussed at multiple LCB meetings over the course of its development. Specific feedback was requested at the May 16, 2017 LCB meeting regarding the survey, as well as various components of the TDSP. A subcommittee meeting was held on August
1, 2017, to review the TDSP elements, focusing on the goals, objectives and strategies. The final
TDSP was reviewed and approved by the LCB on September 19, 2017. It was then presented to
the Forward Pinellas Board in October 2017.

B. SERVICE AREA PROFILE & DEMOGRAPHICS

Service Area Description

Characterized by its peninsular geography, Pinellas County is located on Florida’s West Coast. Pasco County is to the north, Hillsborough County and Tampa Bay to the east, Manatee County and Tampa Bay to the south, and the Gulf of Mexico the west. There are 24 municipalities in Pinellas County, the majority of which are served by the PSTA. A defining characteristic of Pinellas County is its development pattern, which is largely suburban, except for established downtown areas and the City of St. Petersburg.

PSTA provides complementary Americans with Disabilities (ADA) paratransit service through the DART Program to the majority of Pinellas County. The service area map for paratransit service is pictured in Figure 2. DART trips are provided wherever regular PSTA local bus service is available. PSTA’s system map (as of the time that the TDSP was approved by the LCB in 2017) is available on their website, https://www.psta.net/media/2733/psta-system-map-min.pdf. More recent maps are available on PSTA’s website, as well as in its FY 2020 – 2029 Transit Development Plan. Additionally, real-time bus information is also available via an e map on PSTA’s website at http://ride.psta.net/bustime/map/displaymap.jsp.
Figure 2

Source: PSTA's FY 2020–2029 Transit Development Plan Progress Report, August 2019
Demographics & Land Use

The relationship between land use and transportation impacts the transportation disadvantaged, from the location of destinations like the grocery store and medical facilities to where people live. Forward Pinellas, as the planning council for Pinellas County as well as the metropolitan planning organization, considers the relationship between land use and transportation. This includes planning for transportation and land use together, so that places with higher density development also have sidewalks, bicycle facilities and transit facilities. Forward Pinellas produces a Countywide Plan Map that shows land uses in Pinellas County and includes multimodal corridors and activity centers.

Pinellas County is the most densely populated county in Florida, with 3,348 persons per square mile as of the 2010 U.S. Census. The total population as of 2015 is estimated at 949,827 by the United States Census Bureau. Over 22% of residents are over 65 and 14% of residents are below the poverty level (2015 American Community Survey).

Table 1. 2015 American Community Survey Data

<table>
<thead>
<tr>
<th>Estimate</th>
<th>Percent</th>
</tr>
</thead>
<tbody>
<tr>
<td>Under 18</td>
<td>160,144</td>
</tr>
<tr>
<td>18 years and older</td>
<td>771,333</td>
</tr>
<tr>
<td>65 years and older</td>
<td>209,473</td>
</tr>
<tr>
<td>Total households</td>
<td>402,653</td>
</tr>
<tr>
<td>Number of grandparents living with own grandchildren under 18 years</td>
<td>16,776</td>
</tr>
<tr>
<td>Median age</td>
<td>47.1</td>
</tr>
<tr>
<td>Median Income (households)</td>
<td>$45,819</td>
</tr>
<tr>
<td>Mean Income (households)</td>
<td>$66,039</td>
</tr>
<tr>
<td>Per capita Income</td>
<td>$30,170</td>
</tr>
<tr>
<td>Labor Force Participation Rate (population 16+)</td>
<td>-</td>
</tr>
<tr>
<td>Unemployment rate (population 16+)</td>
<td>-</td>
</tr>
<tr>
<td>Educational Attainment, percent high school graduate or higher</td>
<td>-</td>
</tr>
<tr>
<td>Educational Attainment, percent bachelor’s degree or higher</td>
<td>-</td>
</tr>
<tr>
<td>Civilian veterans</td>
<td>90,554</td>
</tr>
<tr>
<td>Civilian Noninstitutionalized population with a disability</td>
<td>136,302</td>
</tr>
<tr>
<td>Population living in different house from 1 year ago</td>
<td>138,003</td>
</tr>
<tr>
<td>Language spoken at home, other than English</td>
<td>121,800</td>
</tr>
<tr>
<td>Speak English less than “very well”</td>
<td>46,903</td>
</tr>
<tr>
<td>Percentage of all people whose income in the past 12 months is below the poverty level</td>
<td>-</td>
</tr>
</tbody>
</table>

The following map (Figure 3) following shows the percentage of people whose income in the past 12 months is below the poverty level, by zip code. Figure 4 shows registered TD Program users by zip code. This is a snapshot in time, users are required to re-certify every year on a rolling basis, based on when they entered the TD Program.
Figure 2

Percentage of People Whose Income is Below the Poverty Level

Percentage of all people whose income in the past 12 months is below the poverty level:
- <10
- 10-15
- 16-20
- >20

Source: 2015 American Community Survey

Does not account for margin of error.
Registered TD Program Participants by Zip Code

Registered TD Program Participants
- 1-100
- 101-400
- 401-800
- 800-1721

As of May 2017. Data Source: Pinellas Suncoast Transit Authority

Figure 3
As mentioned in the service plan element, to qualify for TD Program, services in Pinellas County, individuals must be either low income (household income at or below 150% of the federal poverty guidelines), and/or unable to access transportation services on their own due to age or disability.

**Trip Characteristics and Available TD Services**

According to past Annual Operating Reports, which are based upon sample data, the most common purpose of trips provided by the coordinated system is medical, followed by employment. The map in Figure 5 shows medical centers, hospitals, health facilities, community centers and libraries, potential destinations for TD clients. Figure 5 shows medical facilities and community centers while Figure 6 shows high employment, shopping, and educational facilities and shopping centers, which are also common TD trip destinations.

The PSTA is the primary public transportation provider in Pinellas County. PSTA’s transportation services include fixed route bus service; Connector flex routes; Direct Connect first and last mile services using United Taxi, Uber and Wheelchair Transport Service, Inc. express routes and paratransit services. These are discussed in detail in the service plan section. Information on PSTA’s services is available on the PSTA website, which is updated as services and routes change, [https://www.psta.net/](https://www.psta.net/).

Transportation Disadvantaged services extend beyond those provided by PSTA. The coordinated system includes nonprofit providers who provide transportation services. Agencies receiving transportation disadvantaged funding and FTA Section 5310 funding are part of this system. Coordination contractor information is available in Appendix A.

As part of the development of the TDSP, social service agencies were asked to answer if they provide transportation services. Around 40% of the agencies indicated that they provide transportation services, primarily bus passes. Others noted that they provided gas and/or gift cards or travel reimbursement, van/shuttle service or trips for certain purposes such as medical appointments.
Figure 5
C. Service Analysis

Forecasts of TD Population

To project future TD population, Forward Pinellas utilizes the CTD forecast model developed by the Center for Urban Transportation Research (CUTR) in conjunction with the 2013 National Center for Transit Research “Forecasting Paratransit Service Demand – Review and Recommendations.” The forecast model includes inputs from the U.S. Census Bureau’s 2015 American Community Survey (ACS) on age, income and disability, as shown in Table 2.

Table 2. 2015 Pinellas County TD Population

<table>
<thead>
<tr>
<th>Age Ranges</th>
<th>Population by Age</th>
<th>Population below Poverty</th>
<th>Population with a Disability</th>
<th>Population with a Disability and Below Poverty</th>
</tr>
</thead>
<tbody>
<tr>
<td>&lt;5</td>
<td>42,724</td>
<td>10,730</td>
<td>332</td>
<td>312</td>
</tr>
<tr>
<td>5-17</td>
<td>114,265</td>
<td>21,052</td>
<td>6,531</td>
<td>1,222</td>
</tr>
<tr>
<td>18-34</td>
<td>174,112</td>
<td>23,392</td>
<td>11,431</td>
<td>2,130</td>
</tr>
<tr>
<td>35-64</td>
<td>387,648</td>
<td>49,833</td>
<td>48,766</td>
<td>12,002</td>
</tr>
<tr>
<td>Total Non-Elderly</td>
<td>718,749</td>
<td>105,007</td>
<td>67,060</td>
<td>15,666</td>
</tr>
<tr>
<td>65-74</td>
<td>117,046</td>
<td>11,594</td>
<td>24,831</td>
<td>3,578</td>
</tr>
<tr>
<td>75+</td>
<td>98,621</td>
<td>9,970</td>
<td>48,005</td>
<td>4,822</td>
</tr>
<tr>
<td>Total Elderly</td>
<td>215,667</td>
<td>21,564</td>
<td>72,836</td>
<td>8,400</td>
</tr>
<tr>
<td>Total</td>
<td>934,416</td>
<td>126,571</td>
<td>139,896</td>
<td>24,066</td>
</tr>
</tbody>
</table>

Based on the inputs from Table 2, the model estimates that 372,068, or 39.8%, of the total Pinellas County population could be considered transportation disadvantaged. This includes those who may be transportation disadvantaged due to age, poverty status and disability. Figure 7 shows the diagram utilized in the model to show the potential transportation disadvantaged population.
Based on population projections, the model shows that Pinellas County’s annual population growth will be 0.43%. The model estimates that 3.94% of the population has a severe disability. It also estimates that the transportation disadvantaged population will grow by approximately 1,600 individuals each year between 2017 and 2025. The following table shows estimates of Pinellas County’s transportation disadvantaged population in 2017 through 2022.

Table 3. Pinellas County TD Population Projections

<table>
<thead>
<tr>
<th></th>
<th>2017</th>
<th>2018</th>
<th>2019</th>
<th>2020</th>
<th>2021</th>
<th>2022</th>
</tr>
</thead>
<tbody>
<tr>
<td>Estimate non-elderly</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Low Income</td>
<td>90,111</td>
<td>90,498</td>
<td>90,888</td>
<td>91,278</td>
<td>91,671</td>
<td>92,065</td>
</tr>
<tr>
<td>Disabled</td>
<td>51,837</td>
<td>52,060</td>
<td>52,284</td>
<td>52,509</td>
<td>52,734</td>
<td>52,961</td>
</tr>
<tr>
<td>Both low income and disabled</td>
<td>15,801</td>
<td>15,869</td>
<td>15,937</td>
<td>16,006</td>
<td>16,075</td>
<td>16,144</td>
</tr>
<tr>
<td>Estimate elderly</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Elderly</td>
<td>130,785</td>
<td>131,347</td>
<td>131,912</td>
<td>132,479</td>
<td>133,049</td>
<td>133,621</td>
</tr>
<tr>
<td>Low Income</td>
<td>13,277</td>
<td>13,335</td>
<td>13,392</td>
<td>13,449</td>
<td>13,507</td>
<td>13,565</td>
</tr>
<tr>
<td>Disabled</td>
<td>64,991</td>
<td>65,271</td>
<td>65,551</td>
<td>65,833</td>
<td>66,116</td>
<td>66,401</td>
</tr>
<tr>
<td>Both low income and disabled</td>
<td>8,472</td>
<td>8,509</td>
<td>8,545</td>
<td>8,582</td>
<td>8,619</td>
<td>8,656</td>
</tr>
<tr>
<td>Total Non-Duplicated TD population</td>
<td>375,275</td>
<td>376,888</td>
<td>378,509</td>
<td>380,137</td>
<td>381,771</td>
<td>383,413</td>
</tr>
</tbody>
</table>

Utilizing this methodology, the percentage of the total population who are transportation disadvantaged continues to remain around 40% of the Pinellas County population. The needs assessment below details additional information about the potential future transportation disadvantaged population.

Needs Assessment

The model provides projections on the future transportation disadvantaged population based on being elderly, low income or disabled. However, it is important to note that there are other factors to consider when forecasting the future transportation disadvantaged population. This includes considering children at risk and the aging population.

The Area Agency on Aging of Pinellas-Casco, Inc. 2017 Summary Plan Document includes population trends and characteristics of individuals 60+. The summary document shows that over 30% of Pinellas County’s 2014 population is 60 or older, over 10% is 75 or older, and nearly 4% is 85 or older. Nearly 30% of individuals 60+ live alone. The Census Bureau released a special study in 2014 entitled “65+ in the United States: 2010.” Highlights from that report show that the percentage of the population aged 65 and over is increasing, from 12.4% of the total percentage in the nation in 2020 to 13.0% in 2010 and projected to reach 20.3% by 2030. The South is one of the regions that has experienced the fastest growth of those over 65 and over 85.

While not all of the elderly population will require the services of the TD Program, exploring how older adults are served is an increasing factor that must be considered. In 2014, the American Planning Association released its Aging in Community Policy Guide. As stated in the policy guide, more Americans are living longer and require a range in transportation choices.
Barriers to Coordination

Communication is a significant barrier to coordination. When the TDSP subcommittee met to discuss the TDSP survey results and goals, objectives and strategies for the TDSP, there was discussion on who to reach and how. Potential audiences are the public at large, elected officials, social service agencies (including those in the office and those on the “front lines”), families and friends of the transportation disadvantaged and the transportation disadvantaged themselves. For these potential audiences, the approach and materials needed to provide information on the TD Program may differ. Potential topics range and may include TD Program needs, services available and unmet needs. The range of audiences, their level of interest and the best way to reach them varies.

The Regional Mobility Needs Assessment (Appendix B) conducted for Hillsborough, Pasco and Pinellas counties addressed regional transportation disadvantaged concerns. Concerns include the need for regional connections, travel training and assistance for individuals with disabilities, regional demand response service, expanded infrastructure, such as bus stops, and additional funding for nonprofit agency partners. The Tri-County Transportation Disadvantaged Local Coordinating Board Subcommittee, composed of members from each of the LCBs (Hillsborough, Pasco and Pinellas), meets on a regular basis, discussing regional needs and ways to work together to address these needs.

D. GOALS, OBJECTIVES, STRATEGIES

The following table documents the goals, objectives and strategies for the Pinellas TD Program, as well as measures and an evaluation of the measures which is completed annually during a review of the TDSP.
<table>
<thead>
<tr>
<th>Goal</th>
<th>Objective</th>
<th>Strategy</th>
<th>Measure</th>
<th>Evaluation of Measure*</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. Deliver cost-effective and efficient transportation services to the transportation disadvantaged in Pinellas County who do not have access to transportation to meet their transportation needs.</td>
<td>1.1. Utilize fixed route bus system whenever possible</td>
<td>a. Provide training to transportation disadvantaged customers on how to utilize the fixed route system</td>
<td>Number of trainings provided that resulted in using the fixed route system</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td>b. Locate bus stops near common destinations for the transportation disadvantaged, including major employers, educational institutions, social service agencies, medical facilities and housing, with safe connections between the destination and transit stop</td>
<td>Location of bus stops near common destinations</td>
<td>Number of safe connections (e.g. sidewalks) added between common destinations and bus stop</td>
</tr>
<tr>
<td></td>
<td>1.2. Promote trip sharing</td>
<td>a. Utilize group trips when feasible</td>
<td>Number of group trips</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td>b. Encourage paratransit service provider to book shared trips</td>
<td>Number of shared trips</td>
<td></td>
</tr>
</tbody>
</table>

*Updated annually beginning with 2018 TDSP update, this evaluation may include establishing a baseline target or progress towards an established target.
<table>
<thead>
<tr>
<th>Goal</th>
<th>Objective</th>
<th>Strategy</th>
<th>Measure</th>
<th>Evaluation of Measure*</th>
</tr>
</thead>
<tbody>
<tr>
<td>2. Provide reliable transportation services to the transportation disadvantaged while also being innovative and responsive to community needs and local, state and federal policies.</td>
<td>2.1. Streamline application process to meet local and state requirements while being user-friendly</td>
<td>a. Internal review of application process, including required forms and application review timeframes</td>
<td>· Review of application process</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td>b. Consult social services agencies regarding the application process and services provided</td>
<td>· Feedback from social service agencies</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td>c. Explore ways to work with other agencies to provide efficiencies and improve services</td>
<td>· Development of ideas to provide efficiencies and improve services · Implementation of ideas developed</td>
<td></td>
</tr>
<tr>
<td></td>
<td>2.2. Conduct community outreach to promote TD Program and engage in discussion on community needs</td>
<td>a. Develop bulletin for social service agencies on services for the transportation disadvantaged</td>
<td>· Bulletin produced and distributed to social service agencies</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td>b. Develop materials tailored to TD individuals, &quot;front line&quot; workers and social service agency office staff</td>
<td>· Materials developed for distinct audiences</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td>c. Participate in community events</td>
<td>· Participation in community events</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td>d. Speak and listen to interested groups about the transportation disadvantaged, available services and need</td>
<td>· Interactions with interested groups</td>
<td></td>
</tr>
<tr>
<td></td>
<td>2.3. Promote innovative services</td>
<td>a. Develop pilot programs to explore service delivery options</td>
<td>· Exploration of service delivery options · Development of pilot programs</td>
<td></td>
</tr>
</tbody>
</table>

*Updated annually beginning with 2018 TDSP update, this evaluation may include establishing a baseline target or progress towards an established target*
<table>
<thead>
<tr>
<th>Goal</th>
<th>Objective</th>
<th>Strategy</th>
<th>Measure</th>
<th>Evaluation of Measure*</th>
</tr>
</thead>
<tbody>
<tr>
<td>3. Address the transportation needs of the elderly, disabled and low-income citizens within the Tampa Bay region.</td>
<td>3.1. Coordinate transportation disadvantaged planning in the Tampa Bay region.</td>
<td>a. Establish a regional LCB advisory committee with semi-annual meetings, at a minimum.</td>
<td>· Set up and maintain regional LCB subcommittee</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td>b. Participate in FTA Section 5310 project review / selection process.</td>
<td>· Participation in regional project review / selection process</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td>c. Monitor and update regional element of the Tampa Bay TDSPs.</td>
<td>· Up-to-date regional element</td>
<td></td>
</tr>
</tbody>
</table>

*Updated annually beginning with 2018 TDSP update this evaluation may include establishing a baseline target or progress towards an established target.
E. IMPLEMENTATION SCHEDULE

The following table shows the general implementation schedule for annual TD Program milestones.

Table 5. Implementation Schedule

<table>
<thead>
<tr>
<th>Action</th>
<th>LCB Meeting</th>
</tr>
</thead>
<tbody>
<tr>
<td>CTC Evaluation</td>
<td>November</td>
</tr>
<tr>
<td>CTC Evaluation follow up</td>
<td>February</td>
</tr>
<tr>
<td>Bylaws Adoption</td>
<td>February</td>
</tr>
<tr>
<td>Grievance Procedures Adoption</td>
<td>May</td>
</tr>
<tr>
<td>CTC Agreements Approval</td>
<td>May</td>
</tr>
<tr>
<td>Rate Model</td>
<td>May</td>
</tr>
<tr>
<td>TDSP update</td>
<td>May</td>
</tr>
<tr>
<td>Annual Operating Report</td>
<td>September</td>
</tr>
</tbody>
</table>

Note: Should the LCB meetings or meeting dates be modified, the implementation schedule will be adjusted to ensure that all required actions occur as needed and will be reflected in LCB agendas and the Forward Pinellas website, as needed. Meeting notices for the LCB are published following CTD guidelines, which include advertisement in the newspaper with the largest circulation in Pinellas County.

II. SERVICE PLAN

A. OPERATIONS

There are four main types of TD Program services: bus passes, door to door trips, agency group trips and pilot program activities.

- Bus passes are issued to those requesting TD transportation service who are able to access and use the public transit system but cannot afford to do so for all of their life-sustaining trips. Pinellas County considers individuals whose household income is at or below 150% of the federal poverty guidelines to be eligible for the TD bus pass program. The federal poverty guidelines are updated annually. Following this, the LCB reviews and approves the new income requirements. This information is then posted on PSTA’s website, broken down by household size and the income requirements by year and by month.

- Door to door trips are provided for individuals who are unable to ride the bus. This service is available for both ambulatory and non-ambulatory/wheelchair trips.

- Group trips are provided through social service agencies to people who, due to age (60 years or older) or disability, cannot otherwise access other transportation options at a cost lower than the cost of similar transportation through the regular door-to-door TD Program. These agencies include Arc Tampa Bay, Lighthouse of Pinellas, Neighborly Care...
Network and PARC. Group trips provided through Arc Tampa Bay, Neighborly Care Network and PARC are a cost-effective way to provide transportation services. Arc Tampa Bay provides service on a daily basis to individuals with developmental disabilities who range in age from eight weeks to over 80 years old. Neighborly Care Network transports individuals over 60 to adult day care centers, group dining sites, doctor’s appointments and other sustenance-type destinations. In addition to group trips, Neighborly Care Network provides door-to-door ambulatory and wheelchair service, operating from 8 a.m. until 5 p.m., Monday through Friday. PARC provides transportation seven days a week for medical, recreational and work-related trips, serving individuals with disabilities. Lighthouse of Pinellas provides ambulatory transportation to and from its facilities, which are not accessible by public transportation, at a cost lower than the cost of similar transportation through the regular door-to-door TD Program.

The Pinellas County TD Program also coordinates with and monitors transportation services provided by other agencies in the county through coordination contracts. All agencies receiving FTA Section 5310 Program funding in Pinellas County, for example, are required to have a coordination contract. Coordination contractors are listed in Appendix A, along with information on these agencies’ transportation services.

- Since 2016, PSTA has been awarded four Mobility Enhancement Grants from the Florida Commission for the Transportation Disadvantaged (CTD) to operate a pilot program, TD Late Shift. In June 2019, PSTA was awarded its fourth Mobility Enhancement Grant from the CTD to continue the Late Shift Program for another year. This program offers up to 25 rides a month to TD customers to or from priority trips, most often work, between the hours of 10 p.m. and 6 a.m. One ride is also available during the day for urgent trips through the Urgent Day program. This program, which utilizes Uber, United Taxi and Care Ride to provide services, is an innovative way to get people who work non-traditional hours to use lower-cost traditional fixed route services for their trip to or from work and get a door-to-door ride for the other trip (to or from work) that is outside fixed route service hours. This innovative service effectively extends the hours of public transportation. PSTA continues to work on program improvements include increasing program hours and adding a few stop locations. In 2018, PSTA had to close the program to new participants due to budget constraints. Ridership fell due to attrition, so the program was reopened in Spring 2019 and ridership has been steadily growing. In 2019, PSTA’s TD Late Shift program was designated the mobility innovation pilot of the month by the American Public Transportation Association (APTA). Other innovative pilot programs that meet a need should continue to be explored and encouraged, when able.

PSTA's Direct Connect program provides service to designated bus stops via Uber, United Taxi or Wheelchair Transport. Pinellas County is divided into zones and riders must take a trip within the zone around the designated bus stops. Under the program, the first $5 of the trip is covered by PSTA and the remainder is paid for by the customer. In 2017, PSTA expanded its Direct Connect Program to 8 locations to provide more first/last mile connections throughout Pinellas County. In 2018, the Direct Connect Program expanded from a zone-based model with 8 locations to 24 locations without zones.
Types, Hours, Days of Service

Bus service varies depending on the route. Weekday service begins as early as 5:10 a.m. and ending as late as 11:20 p.m. Saturday service begins as early as 5:35 a.m. and ends as late as 10:45 p.m. Sunday service begins as early as 5:35 a.m. and ends as late as 9:50 p.m.

Ambulatory and wheelchair transportation services are available 24 hours a day, seven days a week. The Late Shift Program described above is also available to TD Program participants between the hours of 10:00 p.m. and 5:00 a.m. for priority trips that occur outside the hours of regular fixed route services. PSTA has also been awarded a Mobility on Demand Sandbox grant to provide a same-day paratransit pilot program, which is expected to begin in the Summer of 2018. In 2019, PSTA began adding more riders resulting in ridership growth. PSTA is coordinating closely with FTA and its independent evaluator of Mobility on Demand projects to issue a survey to program participants and begin evaluating before-after data.

Accessing Services

Information on PSTA, including the TD Program, is available via PSTA’s “InfoLine,” (727) 540-1900. In addition to the InfoLine’s regular operating hours, clients can leave a voicemail message 24 hours a day, 7 days per week. In addition, reservationists are available to take trip reservations for door to door TD Program trips.

Table 6. InfoLine Hours of Operation

<table>
<thead>
<tr>
<th>Day</th>
<th>Hours of Operation</th>
</tr>
</thead>
<tbody>
<tr>
<td>Monday – Friday</td>
<td>6 a.m. – 8 p.m.</td>
</tr>
<tr>
<td>Saturday</td>
<td>7 a.m. – 8 p.m.</td>
</tr>
<tr>
<td>Sunday</td>
<td>8 a.m. – 4:30 p.m.</td>
</tr>
</tbody>
</table>

Table 7. Reservation Hours of Operation

<table>
<thead>
<tr>
<th>Day</th>
<th>Hours of Operation</th>
</tr>
</thead>
<tbody>
<tr>
<td>Monday – Friday</td>
<td>8 a.m. – 5 p.m.</td>
</tr>
<tr>
<td>Saturday, Sunday, holidays</td>
<td>9 a.m. – 5 p.m.</td>
</tr>
</tbody>
</table>

Provider phone lines are available for cancellations at any time. PSTA contracted providers have a supervisor/dispatcher on duty at any time a TD Program trip is on the road.

Individuals seeking access to TD Program services can find information on the PSTA website, www.psta.net, via the InfoLine, or in person at a local bus terminal. TD Program applications in English and Spanish are available through all of these sources, as is eligibility information and simple instructions explaining the application process.

Applicants are determined eligible if they reside in Pinellas County, have no access to a ride for priority trips do not have access to a car, cannot get rides from others in their household, do not currently receive a free bus pass through another program, and have a documented income at or below 150% of the federal poverty level. Upon determining that an applicant is qualified for service, PSTA determines the appropriate mode of travel using the process described below. If a government agency has a formal agreement with the CTC, that agency can certify its own clients as meeting the eligibility criteria provided there is documentation that the client meets the Pinellas County TD Program requirements, serving as the client’s TD application. This
documentation must be available and produced if required for a CTC or state audit, inspection or review.

- Bus service availability. If bus service is available and usable within reasonable walking distance of TD-funded priority origins and destinations at times required, a bus pass is assigned to the client. If bus service is not available or accessible for a TD-eligible trip, a difference accessible mode, typically ambulatory or wheelchair van service, is assigned for only those eligible trips for which the bus system will not meet the clients’ trip needs.
- Ambulatory or wheelchair van. This is assigned if the client cannot transport themselves independently using other available modes for a priority trip(s).

Late Shift and Urgent Day are the two programs available through the TD Program. Late shift is assigned when a client has a priority trip that must be taken overnight when local bus service is typically unavailable. Urgent Day is assigned during normal bus hours when an urgent priority trip is needed but normal bus service cannot provide the trip in a timely manner.

All individuals not found eligible are promptly notified in writing of their eligibility determination, including subsequent steps necessary to appeal a denied application and to resubmit an application.

Individuals found eligible for ambulatory or wheelchair van service are notified in writing on how to access these services. Ambulatory or wheelchair van trips require trip reservations at least two days in advance of the ride. Return trips are available on both a scheduled and will-call basis. Trips are prioritized based on the type of trip, as shown in Appendix D. Customers are instructed to call the transportation provider directly to check on the status of their trip. Co-payment must be paid to the driver at the time of pick-up in accordance with the rates in Table 9. Should the customer need to cancel the trip, the rider must advise the provider no less than two hours before the scheduled pick-up time. If the customer is not present at the scheduled pick-up time, the driver will wait at the pick-up location for five minutes. If after five minutes the client is still not present, the driver may consider the client a no-show and leave. No-show clients are subject to the No-Show Policy in Appendix E. In all cases involving a no-show, the operator shall inform PSTA.

Clients able to utilize the fixed route system are given the option to purchase a 10 non-consecutive day or 31 consecutive day bus pass with a copayment. Clients issued bus passes must pick them up at a local PSTA terminal or from an agency that has an agreement with PSTA to distribute passes. Passes may be mailed to individuals in situations where an eligible person is unable to access a local PSTA terminal due to special circumstances as determined by PSTA.

Providers

The Pinellas County TD Program providers include a combination of PSTA, a private sedan and wheelchair van provider, non-profit operators and coordination contractors.

Transportation Operators and Coordination Contractors

The PSTA utilizes a Request for Proposals (RFP) process to secure private providers for the TD Program. This has traditionally occurred simultaneously with the procurement for complementary ADA paratransit service. In 2015, PSTA conducted a RFP for paratransit service
providers. Proposals were submitted by providers and reviewed by PSTA. The RFP included standards for performance expectations, as well as penalties and incentives. CareRide was selected as the sole provider of paratransit services, beginning October 1, 2016 through September 30, 2019, and automatically renewing for two additional one-year terms unless either party provides written notice to the other party prior to expiration.

TD Program funding is also allocated to non-profit operators. The agencies receiving funding have demonstrated the ability to cost-effectively transport their TD-eligible clients and are therefore able to provide an acceptable alternative to the TD service provided through PSTA. Eligibility for transportation by one of the non-profit operators is determined by the operators based on the TD Program requirements related, age, disability and access to transportation. The LCB reviews the operator contract agreements annually. Coordination contractors are those agencies that do not receive TD Program funding but coordinate services with the CTC. Many of these agencies receive FTA Section 5310 Program funding. All coordination contracts are reviewed by the LCB. The full list of transportation providers, operators and coordination contractors is available in Appendix A. All providers, operators and coordination contracts are annually monitored by the CTC.

Public Transit Utilization

In addition to its role as the CTC, PSTA is the public transportation provider for Pinellas County. As such, PSTA operates fixed route and paratransit services through much of Pinellas County. The paratransit service area map is shown in Figure 2. The fixed route network includes express bus service, local routes, Connector flex routes that can deviate off route, and trolley services. The Suncoast Beach Trolley and Central Avenue Trolley are operated directly by PSTA and the Jolley Trolley is operated through a contract with a private provider. All PSTA bus passes, including the TD bus passes can be used on all of the routes listed above. The agency also has agreements with a transportation network company, taxicab provider and a wheelchair provider to provide connections to select transit stations through the Direct Connect program and to TD customers for late shift and urgent day trips.

Bus passes are provided to TD program participants with a co-payment, provided they meet the criteria discussed previously. These bus passes are a cost-effective way to provide transportation services for multiple trip needs.

Complementary demand-response paratransit services (DART) are provided by PSTA to persons eligible under the Americans with Disabilities Act (ADA). PSTA certifies whether a person has the ability to use fixed route service, including traveling to a bus stop, boarding a bus, and navigating the bus system. If the certification process determines a person is unable to use regular fixed route service, they will become eligible for DART, which is available to and from locations within ¾ mile of PSTA’s existing fixed route service and during the same days and hours of operation as the regular bus service. Additional information on PSTA’s paratransit services can be found at [www.psta.net](http://www.psta.net) or by calling PSTA at (727) 540-1800. Per the State’s requirements for the TD program, TD Door-to-Door service is not available for trips that can be provided through the DART service. TD Door-to-Door may be used to access destinations not accessible by bus service or DART service for those qualified (e.g. as to a toll collector job at Fort DeSoto Park because of the distance from the nearest bus stop and relationship to the DART/ADA service area.)
School Bus Utilization

School bus utilization is considerably higher than the traditional multi-load transportation services in Pinellas County. Availability is also extremely limited. Consequently, only occasional school bus transportation is provided when there are larger specialized group needs.

Vehicle Inventory

The vehicle inventory is included in Appendix F.

System Safety Program Plan Certification

All providers, operators and coordination contractors are required to develop a System Safety Program Plan (SSPP) in accordance with Chapter 427, Florida Statutes and Rule 14-90, Florida Administrative Code. Each SSPP must include specific procedures to follow in the event of a crash, fire or any other type of emergency. During the annual monitoring process mentioned previously, the CTC reviews the SSPP to ensure that vehicle and equipment safety, driver training, insurance, crash procedures and required regulations are addressed.

Intercounty Services

At this time, there are no intercounty service agreements in place between the Pinellas County CTC and any CTC from an adjacent county. However, the CTCs from Pinellas, Hillsborough and Pasco counties all attend and participate in the Tri-County Transportation Disadvantaged Coordinating Board (TC TD) Subcommittee. The TC TD Subcommittee has identified intercounty TD services as a high need (Appendix B) and is working to address this need.

PSTA operates two express routes that serve Hillsborough County. PSTA also has a Flex route that provides service between north Pinellas County and northwest Hillsborough County. PSTA and the Pasco County Transit Authority (PCPT) meet in northern Pinellas County, providing an opportunity for riders to transfer between the two services.

PSTA is working with HART and other transit agencies in the Tampa Bay area on a regional farecard project that will allow the systems to utilize the same fare media. As part of this project, Flamingo Fares is undergoing a testing process in 2016 and 2017. During the testing, Flamingo Fares allows transit riders in Hillsborough and Pinellas counties to purchase transit passes on their smartphones, which can also be used on bus services in all three counties in place of a traditional fare card. Smartcards will also be available for use upon full implementation.

Emergency Preparedness and Response

All individuals who become eligible for TD ambulatory or wheelchair service receive notice approved by the Emergency Operations Center (EOC) about evacuation and special needs shelter registration.

Educational Efforts/Marketing

PSTA has a public outreach team that provides information on PSTA services and programs, including the TD Program. In addition, staff working with the TD Program presents information to interested agencies. Additional educational efforts and marketing documents are being considered that provide information on the TD Program, but that do not contain information that
changes on a frequent basis. PSTA is also in the process of developing a new TD palm card that can be used with a How to Ride Guide and during travel training.

Acceptable Alternatives

Chapter 427.016 Florida Statutes and Rule 41-2 Florida Administrative Code discuss alternative transportation disadvantaged services when alternate operators are proven to have more cost-effective rates, are not a risk to public health, safety, or welfare and where unique needs of a transportation disadvantaged individual cannot be purchased through the coordinated system. At this time, no alternative transportation disadvantaged services have been identified. Should the need for these services be identified, any services provided would be done in accordance with state and local regulations.

Service Standards

Table 8. Service Standards

<table>
<thead>
<tr>
<th>Policy Area</th>
<th>Policy</th>
<th>Standard/Measure (if applicable)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Drug and Alcohol</td>
<td>Each operator is required to have a Drug and Alcohol testing policy for all safety sensitive job positions. The policy must meet the requirements of the Federal Highway Administration and FTA provisions.</td>
<td>Drug and Alcohol testing policy for all safety sensitive job positions (yes/no) Policy meets all required provisions (yes/no)</td>
</tr>
<tr>
<td>Transport of Personal Care Attendances (PCAs) and Dependent Children</td>
<td>PCAs are permitted to travel jointly with TD customers at no charge when documented as needed to perform tasks for the customer which the customer cannot perform unassisted due to their disability. Parents of dependent children who are TD Program eligible are considered an escort for the child and therefore are permitted to travel at no additional charge. If the parent is traveling as the customer and chooses to carry dependent children, the cost of transporting the child would not be compensable by the CTD.</td>
<td>N/A</td>
</tr>
<tr>
<td>Use and Responsibility of Child Restraint Devices Policy</td>
<td>In accordance with Chapter 316.613, Florida Statutes, every operator of a motor vehicle, while transporting a child, if the child is five years of age or younger, shall provide for protection of the child by properly using a crash-tested, federally approved child restraint device. For children up to three years of age, such restraint device must be a separate carrier or a vehicle manufacturer’s integrated child seat. For children aged four through five, a separate carrier, an integrated child seat, or a seat belt may be used. TD Program passengers are responsible for installation and proper use of restraining devices and/or seat belts. If the passenger is unable to install the restraining device due</td>
<td>N/A</td>
</tr>
<tr>
<td><strong>Passenger Property Policy</strong></td>
<td>Passenger property that can be carried by the passenger and/or PCA in one trip that can be safely stowed within that passenger’s own seating area on the vehicle shall be allowed to be transported at no additional charge. Passenger property does not include mobility aids, child restraint devices, secured oxygen, personal assistive devices, or intravenous devices.</td>
<td>N/A</td>
</tr>
<tr>
<td>-------------------------------</td>
<td>------------------------------------------------------------------------------------------------------------</td>
<td>------</td>
</tr>
<tr>
<td><strong>Vehicle Transfer Points Policy</strong></td>
<td>As applicable, the operator must ensure that vehicle transfer points (e.g. PSTA terminals, bus stops, etc.) are safe. Shelters should provide reasonable protection from the elements.</td>
<td>N/A</td>
</tr>
<tr>
<td><strong>Local Toll Free Phone Number</strong></td>
<td>An accessible decal displaying the CTC’s local phone number for complaints or grievances and the TD Helpline phone number is required to be placed inside all vehicles used in the Coordinated System. Decals are to be made available by the CTC at no cost upon request.</td>
<td>Decal (yes/no)</td>
</tr>
<tr>
<td><strong>Out-of-Service Area Trips</strong></td>
<td>Out-of-service area non-sponsored trips will only be performed as specified by the terms of grants or other specific programs targeting TD populations as “regional trips” or as otherwise identified by the CTC and LCB.</td>
<td>N/A</td>
</tr>
</tbody>
</table>
| **Vehicle Cleanliness** | Operators will ensure that all vehicles used within the Coordinated System are clean on the interior and exterior. Additionally, vehicles should be safe and comfortable for passengers. | Clean interior and exterior (yes/no)  
Safe and comfortable for passengers (yes/no) |
| **Billing Requirements** | Non-sponsored operators shall submit billing data to the CTC within ten days of the last day of each month. The CTC shall reimburse operators for all CTD-compensable invoiced expenses within thirty days of receipt of the invoice. | Billing data within ten days (yes/no)  
Reimbursed within thirty days (yes/no) |
<p>| <strong>Passenger/Trip Database</strong> | The CTC shall maintain a database of pertinent information on the passengers transported through the brokered program. Operators providing services outside the brokered system shall also maintain passenger information files. | Maintain passenger information files (yes/no) |
| <strong>Adequate Seating</strong> | Operators shall provide seating based on the vehicle manufacturer’s specifications. | Seating based on vehicle manufacturer’s specifications (Yes/No) |
| <strong>Driver Identification</strong> | All coordinated system drivers are required to have an identification badge. | ID badge (Yes/No) |
| <strong>Passenger Assistance</strong> | All transportation operators shall ensure that all drivers providing trips under the Coordinated System are | Complete training (Yes/No) |</p>
<table>
<thead>
<tr>
<th>Requirement</th>
<th>Description</th>
<th>Yes/No/NA</th>
</tr>
</thead>
<tbody>
<tr>
<td>Smoking, Eating, and Drinking</td>
<td>Smoking in any vehicle in the Coordinated System is prohibited. Eating and drinking within a vehicle is allowed only when medically necessary.</td>
<td>N/A</td>
</tr>
<tr>
<td>Passenger No-Show</td>
<td>The No-show policy is in Appendix E.</td>
<td>N/A</td>
</tr>
<tr>
<td>Air Conditioning/Heating</td>
<td>All vehicles in the Coordinated System should have working air conditioners and heaters. Any vehicle not meeting this requirement should be scheduled for repair.</td>
<td>Working air conditioner and heater (Yes/No)</td>
</tr>
<tr>
<td>Two-Way Communication</td>
<td>All vehicles in the Coordinated System should have a two-way communications system in good working order.</td>
<td>Working two-way communications system (Yes/No)</td>
</tr>
<tr>
<td>Driver Criminal Background Screening</td>
<td>Operators are required to obtain a Florida Department of Law Enforcement Level 2 Background Check of each driver before the driver can render services for the Coordinated System.</td>
<td>Background check policy (yes/no)</td>
</tr>
</tbody>
</table>
| Sensitivity Training                | All contracted operators must ensure that every driver, upon hire and prior to transporting TD Program clients, has eight hours of sensitivity training and passenger assistance training, with six hours covering general customer service and sensitivity to people with mobility, sensory, cognitive and mental limitations.  
Non-ambulatory providers are required to provide an additional two hours of training on wheelchair securement and ambulatory providers are required to provide an additional two hours of training on topics selected based upon current service issues.  
An annual two hour refresher course should focus on general customer service, specific areas of concern and/or current changes in laws or standards related to the transportation of disadvantaged persons.  
All training provided should cover sensitivity to persons of all ages, sexes, and ethnicities. Sensitivity training should also cover treatment of service animals. | Eight hours of sensitivity training (yes/no)  
Passenger assistance training (yes/no)  
Six hours of training covering general customer service and sensitivity to people with mobility, sensory, cognitive and mental limitations (yes/no)  
Non-ambulatory providers: two hours of wheelchair securement training (yes/no)  
Ambulatory providers: two additional training hours (yes/no) |


<table>
<thead>
<tr>
<th>Requirement</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Service Effectiveness</strong></td>
<td>The effectiveness of the transportation services provided by the Coordinated System will be evaluated by the CTC annually. The evaluation will include the review of operating data such as passenger trips per vehicle mile, operating expense per vehicle mile and passenger trips, and crashes per 100,000 vehicle miles.</td>
</tr>
<tr>
<td><strong>Public Transit Ridership Standard</strong></td>
<td>The CTC has established a Public Transit Ridership Performance Standard that 100% of people who are able to access and utilize public transit will do so.</td>
</tr>
<tr>
<td><strong>Contract Monitoring</strong></td>
<td>As part of the CTC’s contract compliance review process, the CTC shall provide written results of the annual site visit to each transportation provider. Additionally, these results shall be provided to the LCB.</td>
</tr>
<tr>
<td><strong>Pick-Up Window</strong></td>
<td>Vehicles may arrive up to 30 minutes after the scheduled pick-up time. Pick-up times will be negotiated up to one hour before or after the pick-up time requested by the client.</td>
</tr>
<tr>
<td><strong>On-Time Performance Standard</strong></td>
<td>The On-Time Performance Standard is in Appendix G. Compliance with these standards at or above 95% of the time shall be considered satisfactory.</td>
</tr>
<tr>
<td><strong>Advance Reservation</strong></td>
<td>A minimum two day advance notification time is required to obtain traditional TD door-to-door services.</td>
</tr>
<tr>
<td><strong>Customer Call Hold Time</strong></td>
<td>95% of all ride-scheduling callers will remain on hold for no longer than one minute. No one shall be placed on hold for over three minutes.</td>
</tr>
<tr>
<td><strong>Complaints Standard</strong></td>
<td>The CTC shall be responsible for receiving and ensuring resolution of complaints. The number of complaints received should be less than 0.5% of all trips provided. Unresolved complaints shall go through the grievance procedure established by the LCB (Appendix H).</td>
</tr>
<tr>
<td><strong>Local Crash Standard</strong></td>
<td>The CTC has established a local crash standard of no more than ten crashes per 100,000 vehicle miles</td>
</tr>
</tbody>
</table>

Annual two hour refresher course (yes/no)

- Passenger trips per vehicle mile
- Operating expense per vehicle mile
- Operating expense per passenger trips
- Crashes per 100,000 vehicle miles
- 100% of people who are able to access and utilize public transit do so (yes/no)
- Written results of annual review to provider (yes/no)
- Pick up window up to 30 minutes after schedule time (yes/no)
- On-time at or above 95% of the time (yes/no)
- N/A
- 95% of ride-scheduling callers on hold for no longer than one minute (yes/no)
- No one on hold for over three minutes (yes/no)
- Complaint on less than 0.5% of all trips (yes/no)
- No more than ten crashes per 100,000 vehicle miles (yes/no)
Local Roadcall Standard
The CTC has established a roadcall performance standard of no more than 1,500 roadcalls per year
No more than 1,500 roadcalls per year (yes/no)

CPR/First Aid Requirements
The CTC requires that drivers for transportation providers and operators maintain current CPR/First Aid certification. Copies of the current CPR and First Aid certification cards shall be kept in each driver’s file.
Copies of current CPR and First Aid certification cards for all drivers, kept in each driver’s file (yes/no)

Accessible Materials
Materials provided to the public by shall also be provided upon request in an accessible format in accordance with Title II of the Americans with Disabilities Act.
N/A

In compliance with Rule 41-2 Florida Administrative Code, pertaining to performance and operational standards, the Pinellas County CTC has established the policies and standards set below.

Local Complaint & Grievance Procedures/Process
The complaint and grievance process will be conducted in accordance with state regulations and the Memorandum of Agreement between PSTA and the Commission for the Transportation Disadvantaged (CTD). All TD Program complaints received by the CTC are registered and require the call-taker to document the nature of the complaint on a standard form. The complaint is either addressed immediately if possible or researched further. The LCB shall receive updates on complaints and commendations.

If the complaint is not able to be resolved to the satisfaction of the customer through contact with PSTA or the CTD Ombudsman Program, the formal grievance process may be initiated following the established grievance procedures (available in Appendix H). The grievance procedures are reviewed and approved annually by the LCB.

CTC Monitoring of Contracted Operators/Coordinated System
PSTA, as the CTC, annually reviews contracted operators and coordination contractors. As part of this review, the CTC reviews files provided by the operator/contractor for required driver and insurance coverage information, vehicle maintenance and audit records, and the availability of a SSSP.

In addition to the annual review, the CTC conducts random field reviews of ride-scheduling services and vehicle inspections.

All the review information is documented in the forms provided in Appendix I. These forms are kept on file in the CTC’s office and the transportation provider receives a copy of the form for their records. Review information is shared with the LCB.

As part of the annual evaluation of the CTC, information from the provider, operators and coordination contracts may be reviewed. Surveys of riders may also be conducted at that time.
Coordination Contract Evaluation Criteria

To enter into a coordinated contractor agreement with the CTC, participating agencies must agree to comply with the coordinated transportation operator and/or contractor provisions contained in Chapter 427 Florida Statutes, and Rule 41-2, Florida Administrative Code. These provisions include the following:

- A minimum vehicle liability insurance requirement of $200,000 per person and $300,000 per incident;
- Development of a SSPP;
- Reporting requirements that include, but are not limited to the following:
  - A brief description of the overall agency function and transportation program;
  - The expected amount of funds to be used for transportation and per trip or unit cost;
  - The estimated number of one-way trips to be provided; and
  - Other information as required by the CTC to complete its Annual Operating Report.

Agencies working with the CTC through coordination contracts are evaluated regularly to verifying whether they are providing trips in the most effective and efficient manner. The CTC receives an annual operating report with information on the services provided, such as the number of clients and cost of the trips.

A. COST/REVENUE ALLOCATION AND RATE STRUCTURE JUSTIFICATION

The cost and revenue allocation method for coordinated transportation services, including the different types of trips and modes, takes into account the overall structure of the Coordinated System and how services are provided. The current ambulatory and non-ambulatory provider rates were set through a competitive RFP process using service criteria established by PSTA. Co-payments for TD Program trips go directly to the provider and are considered part of the total trip cost; however, they are not shown in the reimbursement rates table.

Each year, the LCB reviews and approves a rate model, available in Appendix J. This model, which is provided by the Commission for the Transportation Disadvantaged and completed by the CTC, lists the rates at which the CTC and operators are reimbursed for TD Trips.

Table 9. Costs and Rates

<table>
<thead>
<tr>
<th>Type of Service Provided</th>
<th>Unit</th>
<th>CTD Reimbursement Rate</th>
<th>Actual Cost per Unit</th>
<th>Customer Co-Payment</th>
</tr>
</thead>
<tbody>
<tr>
<td>Ambulatory Trip</td>
<td>Trip</td>
<td>$20.70</td>
<td>*</td>
<td>$3.00</td>
</tr>
<tr>
<td>Wheelchair Trip</td>
<td>Trip</td>
<td>$35.49</td>
<td>*</td>
<td>$3.00</td>
</tr>
<tr>
<td>Group Trip</td>
<td>Trip</td>
<td>$10.63</td>
<td>**</td>
<td>(paid by agency)</td>
</tr>
<tr>
<td>31-Day Bus Pass</td>
<td>Pass</td>
<td></td>
<td>$70.00</td>
<td>$11.00</td>
</tr>
<tr>
<td>10-Day Bus Pass***</td>
<td>Bus Pass</td>
<td></td>
<td>$45.00</td>
<td>$5.00</td>
</tr>
</tbody>
</table>

*Per PSTA agreement with operator

**Varies by group trip operator
The 10-Day pass can be purchased from PSTA or it may be provided by Pinellas County Human Services which has an agreement with PSTA. If provided by Pinellas County Human Services, an individual can upgrade to the 31-day pass by paying the $6 difference between the regular 10-Day and 31-Day copayments.

Note: The 2017/18 Mobility Enhancement grant-funded TD Late Shift Program has a co-payment of $9 per month beginning in January 2018.

III. QUALITY ASSURANCE

A quality assurance review of PSTA is conducted annually. The review evaluates how well PSTA is following the guidelines set forth by the CTD in the quality assurance manual. This includes a review of PSTA’s services; surveys of TD customers, purchasing agencies and transportation operators; and recommendations on potential changes for the next year. Whenever possible, a subcommittee of the LCB works with the Planning Agency on the initial review, a comprehensive review is then presented to the entire LCB and the recommendations are then presented to the Planning Agency Board (Forward Pinellas). Follow up regarding any concerns or outstanding issues is presented at the LCB meeting following the presentation and review of PSTA in their role as the CTC.
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Introduction

The Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users (SAFETEA-LU) legislation required that projects selected for funding under the Special Needs of the Elderly and Individuals with Disabilities (E&D, Section 5310), Job Access and Reverse Commute (JARC, Section 5316), and New Freedom (NF, Section 5317) programs be derived from a locally developed, coordinated public transit human services transportation plan (LCHSTP). The LCHSTP must be developed through a process that includes representatives of public, private, and nonprofit transportation and human services providers and participation by the public. The LCHSTP should contain enough information on the demographic composition and travel markets of the transportation disadvantaged population to be used as a tool for identifying and selecting projects that would provide the greatest benefit to the community.

The Tri-County Access Plan (TCAP) was developed as the LCHSTP in 2007 through an extensive public outreach process led by the Pasco, Pinellas, and Hillsborough Metropolitan Planning Organizations (MPOs) in partnership with the Florida Department of Transportation (FDOT) District 7 to meet the criteria of the SAFETEA-LU legislation. The plan resulted in a people-based approach to identify the region’s mobility needs and potential solutions and strategies to meet those needs. The planning effort focused on improving the coordinated transportation services for the Tampa Bay area by combining MPO resources to leverage the available funding and support projects of regional significance that serve the target populations, as well as, projects that can improve local transportation. Following the development of the 2007 TCAP, the MPOs advertised for projects that could be funded under the JARC and New Freedom programs to meet the needs identified in the document. While FDOT administered and selected projects for the E&D program, the selected projects were required to be derived from the TCAP.

The TCAP was updated in 2009 to reflect more recent mobility needs of the target populations and to identify strategies and projects that may be funded under the JARC, NF, and 5310 programs to achieve the TCAP goals and address the existing needs and barriers to coordination. Projects that were submitted for JARC, NF, and/or E&D funding that addressed the TCAP strategies received additional consideration during the project selection process. The TCAP Update strategies are listed below along with the potential funding sources that could be used to achieve each of the strategies.

- Create a transportation network comprised of fixed-route, vanpool/carpool, and shuttle services that allows for expanded mobility in the evening hours and on weekends (JARC, NF, E&D).
- Improve coordination among public transit providers, human services agencies, and volunteer-based driver programs to provide greater mobility throughout the tri-county area (JARC, NF, E&D).
- Obtain additional funding for transit by pursuing grant opportunities, creating partnerships with local governments, and establishing transit funding taskforces (JARC, NF).
Regional Mobility Needs Assessment

- Improve access to information about available transportation options and coordinate eligibility processes (JARC, NF).
- Create a network of transportation options that provides more personal service for persons with disabilities (NF, E&D).
- Establish a centralized location that provides information, training, and materials explaining the available transportation options in the tri-county area and coordinated eligibility (JARC, NF).
- Improve Americans with Disabilities Act (ADA) accessibility and mobility throughout the tri-county area (NF, E&D).
- Improve mobility and accessibility to transportation options in rural areas and areas without public transportation (JARC, NF).
- Expand the availability of transportation options to provide additional trips for older adults, people with disabilities, and individuals with lower incomes (JARC, NF, E&D).

The SAFETEA-LU law expired on September 30, 2012 and Moving Ahead for Progress in the 21st Century (MAP-21) took effect on October 1, 2012. With the implementation of MAP-21, several grant programs were consolidated or repealed. As such, no new funding was authorized for the JARC and NF programs. JARC activities are now eligible under the Urbanized Area Formula program (Section 5307) and the Rural Area Formula program (Section 5311). Activities eligible under the former New Freedom program are now eligible under the Enhanced Mobility of Seniors and Individuals with Disabilities program (Section 5310). MAP-21 retained the requirement that projects that are funded through the 5310 program be included in an LCHSTP. Transportation Disadvantaged Service Plans (TDSPs) that are developed through and approved by the input of Local Coordinating Boards (LCBs) whose membership includes citizens, public transportation, and human services providers may be used as the LCHSTP.

FDOT has been designated as the recipient for the tri-county area’s Section 5310 funding to oversee the requests for funding and qualifications process for the tri-county area and the administration of the program. As partners in this process, the Hillsborough, Pasco, and Pinellas MPOs are responsible for ensuring that projects selected for Section 5310 funding are consistent with the objectives of the LCHSTP. Therefore, with the legislative changes affecting the JARC and New Freedom programs, the tri-county MPOs initiated a study to identify the travel needs of the region’s transportation disadvantaged population. The results of this study are presented in this report which will be utilized as a regional mobility needs chapter for inclusion in the TDSPs of the MPOs. This chapter will, in turn, serve as a guide for the selection of projects eligible for Section 5310 funding. The TDSPs, with the regional mobility needs chapter included, replace the TCAP as the LCHSTP for the tri-county MPOs.

Program Description

This section includes a description of the funding program that applies to the regional mobility needs documented in this update to the TDSPs. While MAP-21 requires that projects funded through the
Section 5310 program be included in the LCHSTP, the tri-county area has previously funded projects through the JARC program, which has been eliminated with the option to continue funding those projects out of the respective Section 5307 and/or Section 5311 funds. Therefore, the JARC program is not specifically discussed in this document, but needs that were identified during the public outreach process that specifically relate to the JARC program (transportation for low-income individuals to and from jobs and activities related to employment and for reverse commute projects) have been included in this report for consideration. In addition, the map series included in the next section presents low-income households and persons below the poverty level to depict areas within the three counties with greater than average low-income populations.

- **Enhanced Mobility of Seniors and Individuals with Disabilities (Section 5310)** - This program is intended to enhance mobility for seniors and persons with disabilities by providing funds for programs to serve the special needs of transit-dependent populations beyond traditional public transportation services and Americans with Disabilities Act (ADA) complementary paratransit services.

  - **Eligible Activities**
    - At least 55% of program funds must be used on capital projects that are:
      - Public transportation projects planned, designed, and carried out to meet the special needs of seniors and individuals with disabilities when public transportation is insufficient, inappropriate, or unavailable.
      - The remaining 45% may be used for:
        - Public transportation projects that exceed the requirements of the ADA.
        - Public transportation projects that improve access to fixed-route service and decrease reliance by individuals with disabilities on complementary paratransit.
        - Alternatives to public transportation that assist seniors and individuals with disabilities.

  - **Funding**
    - Funds are apportioned for urbanized and rural areas based on the number of seniors and individuals with disabilities.
    - Federal share for program administration activities is 100 percent of up to 10 percent of the apportionment for recipients and can also be passed through to sub-recipients for similar program administration and planning activities.
    - Federal share for capital and mobility management projects (including acquisition of public transportation services) is 80%.
    - Federal share for operating assistance is 50%.
    - Federal share is 90 percent for vehicle-related equipment and facilities required by the Clean Air Act (CAA) or the ADA.
    - Adopts New Freedom funding allocations:
      - 60% to designated recipients in urbanized areas with a population over 200,000.
      - 20% to states for small urbanized areas.
• 20% to states for rural areas.
  
  **Ongoing Provisions**
  
  - Local share may be derived from other federal (non-DOT) transportation sources or the Federal Lands Highways Program under 23 U.S.C. 204 (as in former Section 5310 program).
  - Permits designated recipients and states to carry out competitive process to select subrecipients.
  - Recipients must certify that projects selected are included in a LCHSTP. The plan must undergo a development and approval process that includes seniors and people with disabilities, transportation providers, among others, and is coordinated to the maximum extent possible with transportation services assisted by other federal departments and agencies.
  - Permits acquisition of public transportation services as a capital expense.

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### Status of New Freedom Program Funding

The FTA created the New Freedom program to encourage services and facility improvements that address the needs of persons with disabilities that go beyond the requirements of the ADA. New Freedom program details are listed below.

- Funds are allocated through a formula based upon population of persons with disabilities.
- States and designated recipients must select grantees competitively.
- Matching share requirements are flexible to encourage coordination with other federal programs that may provide transportation such as Health and Human Services or Agriculture.
- Projects must be included in a LCHSTP beginning in FY 2007.
- 10 percent of funds may be used for planning, administration and technical assistance.

Projects that have been funded in part by the New Freedom program since the MPOs established the regional partnership are listed below by service area.

#### Hillsborough County

**Hillsborough Area Regional Transit** – Construction of 20 ADA-compliant bus pads and sidewalk improvements at sites that meet a combination of high ridership usage, key destinations including employment, and a need for ADA compatible improvements.

**Hillsborough Area Regional Transit** – Adding a bilingual travel trainer to the travel training program to train individuals with disabilities, lower-income persons, or seniors who are transportation disadvantaged on how to use the fixed-route bus or paratransit service to go to work and attend other activities.

**Quality of Life Services** – Expand the transportation mobility options available to more than 4,000 seniors and adults with disabilities in Hillsborough County using daytime, evening, and weekend door-
to-door services. This program also includes specialized driver training, consumer/rider education, outreach services, program administration, and implementation.

**Pinellas County**

**Pinellas Suncoast Transit Authority** - Secured funding to hire a full-time Mobility Manager that will lead the coordination of the TD, demand response transportation (DART), and Medicaid programs. Additionally, some of the funding from the grant will be used to develop a public information campaign and conduct travel training.

**Pinellas Suncoast Transit Authority** – Development of “one-stop” information center; travel training; trip planning; coordinating providers, funding agencies, and persons needing trips; planning and implementing coordinated services; and creating a network of transportation options that provides more personal service for persons with disabilities.

**Pinellas Suncoast Transit Authority** – Implement new connector service in the Dunedin/Palm Harbor area. This service will offer passengers the option of calling for a ride, route deviation service, or being picked up by the vehicle at one of its regularly scheduled stops along the service corridor.

**Neighborly Care Network** – Expansion of the EZride program which is a pre-paid fee volunteer-based transportation program that enhances the quality of life for elderly and disabled populations by providing more transportation options to community activities.

**Faith in Action** – Expand the transportation service of the Independent Living Program providing transportation to medical and business appointments, grocery shopping, and running errands for elderly and disabled persons in the Northern Pinellas County area.

**Pasco County**

**Center for Independence** – Continuation and enhancement of on-demand transportation services to adults with disabilities throughout Pasco County; expand on-demand services on weekdays, evenings, and weekends; offer on-demand links to existing public transportation services; and maintain a call center and community outreach coordinator.

**Harbor Behavioral Health Care Institute** – Comprehensive educational, training, and information program to increase the use of fixed-route transit by people in the target populations through the implementation of a Transportation Awareness Program (TAP).

**Status of JARC Funding**

The FTA created the JARC program to provide funding for projects that transport low income individuals to and from jobs and activities related to employment, and for reverse commute projects. JARC program details are listed below.
• Funds are allocated through a formula based upon the number of eligible low-income and welfare recipients.
• States and designated recipients must select grantees competitively.
• Local match may be derived from other Federal non-Department of Transportation funds that are eligible to be expended for transportation, other than from the DOT programs.
• Matching share requirements are flexible to encourage coordination with other federal programs that may provide transportation such as Health and Human Services or Agriculture.
• Projects must be included in a LCHSTP beginning in FY 2007.
• 10 percent of funds may be used for planning, administration and technical assistance.

Projects that have been funded in part by the JARC program since the MPOs established the regional partnership are listed below by service area.

**Hillsborough County**

*Hillsborough Area Regional Transit* – Using JARC funds, HART implemented late night weekday service on 8 routes, increased weekday frequency on Route 39, Saturday service on 7 routes, and Sunday service on 9 routes. These routes connect low-income workers with employment opportunities.

*Hillsborough County Sunshine Line* – Transportation for low-income residents to work and work-related activities such as job training and interviews.

*Pyramid, Inc.* – Purchase of a wheelchair accessible vehicle and associated maintenance, operations, and administration to provide students with developmental disabilities with transportation.

**Pinellas County**

*Pinellas Suncoast Transit Authority* – Enhanced frequency from 75th and Gulf Boulevard to Pass a Grille on the Central Avenue Trolley. This route serves numerous employment destinations for service industry workers, including hotels and restaurants.

*Suncoast Center, Inc.* – Small loans through the Ways to Work program for low-income working parents to purchase or repair cars.

**Tri-County Area**

*WorkNet Pinellas, Inc.* – Voucher-type incentive system to provide gas cards to help cover the cost of fuel for economically disadvantaged participants. This is a Workforce Partnership project comprised of three Regional Workforce Boards and operates in Hillsborough, Pasco, and Pinellas counties.

**Assessment of Target Populations**

This section includes an overview of the target population trends in the State of Florida, the available transportation services, the target population trends within the tri-county area, and a review of plans
and policies that affect transportation for individuals with disabilities, older adults, and people with low incomes living within the tri-county area.

**State of Florida**
The State of Florida has been characterized as having a high elderly population in comparison to other states, which can directly affect the provision of transportation services. Elderly populations tend to have higher demand for transportation alternatives to sustain a healthy quality of life. As their ability to drive decreases or income restrictions prevent access to private automobiles, public services help serve the needs of these individuals. Based on the 2012 U.S. Census American Community Survey (ACS), Florida’s population is comprised of 18 percent or 3.4 million people that are age sixty-five and older. Of those persons age 65 and older, 10.2 percent are below the federal poverty level.

In addition to the many older residents, 13 percent of Florida’s population qualifies as having a disability according to the 2012 ACS. These individuals often require transportation services to both life sustaining and quality of life activities. The New Freedom program previously provided a resource to assist in the delivery of public transportation to this group; however, these activities are now eligible under the Section 5310 program administered by FDOT.

Low-income populations were addressed in the TCAP Update to determine persons who cannot access transportation based upon affordability. Transportation for low-income persons to access jobs and job-related activities was an eligible activity under the previous JARC program. The JARC program was repealed but the transportation needs for persons living below the poverty level remain and therefore, were reviewed as part of this needs assessment. Approximately 27 percent of the households in the State of Florida earn less than $24,999 annually. In fact, 17 percent of Florida’s population lived below the federal poverty level based on the 2012 ACS. The federal poverty level is measured by size of family and number of related children under the age of 18. The 2012 poverty levels are displayed in Table 1. It should be noted that many public transportation programs define low income as some percentage of the Federal Poverty Level, i.e., 200%, 150%.

Census data for individuals with disabilities was not updated with the completion of the 2010 U.S. Census; therefore, geographic data was not produced and was not available for mapping purposes. The 2012 ACS data for individuals with disabilities was reviewed as part of this analysis. The ACS has replaced the Census long form for collecting the data on individuals with disabilities; however, it is noted that the ACS and Census should not be used for comparison purposes as the ACS uses a narrower definition of disability. The estimated State of Florida 2012 population with a disability according to the ACS definition was 2,373,359 or 12.8 percent of the population.
Table 1: Poverty Thresholds for 2012 by Size of Family and Number of Related Children Under 18

<table>
<thead>
<tr>
<th>Size of family unit</th>
<th>Weighted average thresholds</th>
<th>None</th>
<th>One</th>
<th>Two</th>
<th>Three</th>
<th>Four</th>
<th>Five</th>
<th>Six</th>
<th>Seven</th>
<th>Eight or more</th>
</tr>
</thead>
<tbody>
<tr>
<td>One person (unrelated individual)</td>
<td>11,720</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Under 65 years</td>
<td>11,945</td>
<td>11,945</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>65 years and over</td>
<td>11,011</td>
<td>11,011</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Two people</td>
<td>14,937</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Householder under 65 years</td>
<td>15,450</td>
<td>15,374</td>
<td>15,825</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Householder 65 years and over</td>
<td>13,892</td>
<td>13,878</td>
<td>15,765</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Three people</td>
<td>18,284</td>
<td>17,959</td>
<td>18,480</td>
<td>18,498</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Four people</td>
<td>23,492</td>
<td>23,681</td>
<td>24,069</td>
<td>23,283</td>
<td>23,364</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Five people</td>
<td>27,827</td>
<td>28,558</td>
<td>28,974</td>
<td>28,087</td>
<td>27,400</td>
<td>26,981</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Six people</td>
<td>31,471</td>
<td>32,847</td>
<td>32,978</td>
<td>32,298</td>
<td>31,647</td>
<td>30,678</td>
<td>30,104</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Seven people</td>
<td>35,743</td>
<td>37,795</td>
<td>38,031</td>
<td>37,217</td>
<td>36,651</td>
<td>35,594</td>
<td>34,362</td>
<td>33,009</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Eight people</td>
<td>39,688</td>
<td>42,271</td>
<td>42,644</td>
<td>41,876</td>
<td>41,204</td>
<td>40,249</td>
<td>39,038</td>
<td>37,777</td>
<td>37,457</td>
<td></td>
</tr>
<tr>
<td>Nine people or more</td>
<td>47,297</td>
<td>50,849</td>
<td>51,095</td>
<td>50,416</td>
<td>49,845</td>
<td>48,908</td>
<td>47,620</td>
<td>46,454</td>
<td>46,165</td>
<td>-44,387</td>
</tr>
</tbody>
</table>

Source: U.S. Census Bureau

Hillsborough County

Hillsborough County is located on Florida’s West Coast adjacent to Pasco and Pinellas counties. The majority of the county is urbanized, but there are still outlying rural areas that have limited public transit access. The estimated 2012 population for Hillsborough County totaled 1.3 million. Of this population, approximately 12 percent are age 65 and older, 12 percent have some type of disability, 19 percent are living in poverty as defined by the U.S. Census Bureau, and 27 percent of households earn $24,999 or less annually.

Maps 1 through 4 illustrate the populations of older adults, persons below the poverty line, low-income households, and the population density in the county. Higher than average populations of older adults are shown to the south near Wimauma and Ruskin, along U.S. Highway 301 near Big Bend Road and Sun City Center Boulevard, Plant City, to the north along Paul Buchman Highway, north along Morris Bridge Road near the Pasco County line, and west near Patterson Road along the Pinellas County line. Greater proportions of persons below the poverty line are residing in North Tampa along E. Fletcher Avenue and E. Fowler Avenue, Martin Luther King, Jr. Boulevard in Plant City, and Brandon.

To gain an understanding of the transportation needs of Limited English Proficiency (LEP) persons, the number and proportion of LEP persons in Hillsborough County was assessed using the 2011 ACS estimates. The ACS data were reviewed to determine the number of people who speak English “very well” and “less than very well” for each Census block group within the county. Table 2 presents the total population, the LEP population (those who speak English less than very well), and the proportion of LEP individuals in Hillsborough County. Approximately 10 percent of the Hillsborough County population age 5 and older speaks a language other than English.
Map - 1
Hillsborough County
Elderly (60+)
Population

Legend
- HART Routes
- HART 1/4 Mile Service Area
- HART 3/4 Mile Service Area
- PCPT Routes
- PSTA Routes
- Elderly (60+) Population

< 100
100 - 250
250 - 500
500 - 750
> 750

Sources: 2007-2011 ACS, PCPT, PSTA, HART. Date: October 2013

ACCURACY: It is intended that the accuracy of this map comply with U.S. National Map accuracy standards. However, such accuracy is not guaranteed. This map is for illustrative purposes only.
Map 5 present the above average LEP block groups and the Hillsborough Area Regional Transit (HART) existing fixed-routes. The map also shows the ¼-mile fixed-route service area and the ¾-mile paratransit service area. As shown on the maps, higher proportions of LEP persons are residing to the north along the Pasco County line, west Tampa, Plant City, Brandon, Gibsonton, Wimauma, and Ruskin.

**Pasco County**

Pasco County is located on Florida’s West Coast just north of Hillsborough and Pinellas counties. The unincorporated portions of Pasco County include approximately 84 percent of the total land area. The estimated 2012 population for Pasco County totaled 464,239. Of this population, approximately 22 percent are age 65 and older, 16 percent have some type of disability, 13 percent are living in poverty as defined by the U.S. Census Bureau, and 28 percent of households earn $24,999 or less annually.

Maps 6 through 9 illustrate the populations of older adults, persons below the poverty line, low-income households, and the population density in Pasco County. Higher than average populations of older adults are shown in portions of Zephyrhills, New Port Richey, south Pasco between Trinity Boulevard and Gunn Highway, and north of SR 52 to the Hernando County Line. Greater proportions of persons below the poverty line are residing in south Zephyrhills along SR 39, Shady Hills, Lacoochee, and portions of New Port Richey.

To gain an understanding of the transportation needs of LEP persons, the number and proportion of LEP persons in Pasco County was assessed using the 2011 ACS estimates. The ACS data were reviewed to determine the number of people who speak English “very well” and “less than very well” for each Census block group within the county. Table 3 presents the total population, the LEP population (those who speak English less than very well), and the proportion of LEP individuals in Pasco County. Approximately 4 percent of the Pasco County population age 5 and older speaks a language other than English.

### Table 3: Pasco County LEP Population

<table>
<thead>
<tr>
<th>Pasco County</th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Total Spanish</strong></td>
<td>13,287</td>
</tr>
<tr>
<td><strong>Total Indo-European</strong></td>
<td>3,767</td>
</tr>
<tr>
<td><strong>Total Asian and Island Pacific</strong></td>
<td>1,915</td>
</tr>
<tr>
<td><strong>Total Other Language</strong></td>
<td>561</td>
</tr>
<tr>
<td><strong>Total LEP Population</strong></td>
<td>19,530</td>
</tr>
<tr>
<td><strong>Total Population (Age 5 Years and Over)</strong></td>
<td>436,142</td>
</tr>
<tr>
<td><strong>Percent LEP Population</strong></td>
<td>4%</td>
</tr>
</tbody>
</table>

Source: 2012 ACS.
Sources: 2007-2011 ACS, PCPT, PSTA, HART. Date: October 2013

ACCURACY: It is intended that the accuracy of this map comply with U.S. National Map Accuracy Standards. However, such accuracy is not guaranteed. This map is for illustrative purposes only.
Map 10 present the above average LEP block groups and the Pasco County Public Transportation (PCPT) existing fixed-routes. The map also shows the $\frac{1}{4}$-mile fixed-route service area and the $\frac{3}{4}$-mile paratransit service area. As shown on the maps, higher proportions of LEP persons are residing in Zephyrhills, along I-75 near the Hillsborough County line, Lacoochee, and Dade City.

**Pinellas County**

Pinellas County is located on Florida’s West Coast just south of Pasco County and west of Hillsborough County. Less than five percent of the county’s land area is vacant and suitable for development. Consequently, development patterns in the county revolve around redevelopment and infill development activity. The estimated 2012 population for Pinellas County totaled 910,651. Of this population, approximately 22 percent are age 65 and older, 15 percent have some type of disability, 14 percent are living in poverty as defined by the U.S. Census Bureau, and 26 percent of households earn $24,999 or less annually.

Maps 11 through 14 illustrate the populations of older adults, persons below the poverty line, low-income households, and the population density in the county. Higher than average populations of older adults are shown to the north along the County Line, in the central portion of the county along Ulmerton Road, and in the Clearwater area. Greater proportions of persons below the poverty line are residing along US Highway 19 N near Tarpon Springs, along Ulmerton Road, and Saint Petersburg near 1st Avenue and 3rd Street North.

To gain an understanding of the transportation needs of LEP persons, the number and proportion of LEP persons in Pinellas County was assessed using the 2011 ACS estimates. The ACS data were reviewed to determine the number of people who speak English “very well” and “less than very well” for each Census block group within the county. Table 4 presents the total population, the LEP population (those who speak English less than very well), and the proportion of LEP individuals in Pinellas County. Approximately 5 percent of the Pinellas County population age 5 and older speaks a language other than English.

<table>
<thead>
<tr>
<th>Pinellas County</th>
<th>Total Spanish LEP Population</th>
<th>Total Indo-European LEP Population</th>
<th>Total Asian and Island Pacific LEP Population</th>
<th>Total Other Language</th>
<th>Total LEP Population</th>
<th>Total Population (Age 5 Years and Over)</th>
<th>Percent LEP Population</th>
</tr>
</thead>
<tbody>
<tr>
<td>22,087</td>
<td>13,867</td>
<td>9,938</td>
<td>899</td>
<td>46,791</td>
<td>874,218</td>
<td></td>
<td>5%</td>
</tr>
</tbody>
</table>

Map 15 present the above average LEP block groups and the Pinellas Suncoast Transit Authority (PSTA) existing fixed-routes. The map also shows the $\frac{1}{4}$-mile fixed-route service area and the $\frac{3}{4}$-mile paratransit service area. As shown on the maps, higher proportions of LEP persons are residing in Clearwater and Pinellas Park.
Sources: 2007-2011 ACS, PCPT, PSTA, HART. Date: October 2013

ACCURACY: It is intended that the accuracy of this map complies with U.S. National Map Accuracy Standards. However, such accuracy is not guaranteed. This map is for illustrative purposes only.

Map - 12
Pinellas County
Households Below Poverty Line

Legend
PS TA Routes
PS TA 1/4 Mile Service Area
PS TA 3/4 Mile Service Area
HART Routes
PCPT Routes
Below Poverty Line
< 100
100 - 200
200 - 300
300 - 400
> 400

(per Census Block Group)
Sources: 2007-2011 ACS, PCPT, PSTA, HART. Date: October 2013

ACCURACY: It is intended that the accuracy of this map complies with U.S. National Map Accuracy Standards. Such accuracy is not guaranteed. This map is for illustrative purposes only.

Legend

PSTA Routes
PSTA 1/4 Mile Service Area
PSTA 3/4 Mile Service Area
HART Routes
PCPT Routes

Low-Income Households

< 25
26 - 50
51 - 75
76 - 100
> 100
ACCURACY: It is intended that the accuracy of this map complies with U.S. National Map Accuracy Standards, however, such accuracy is not guaranteed. This map is for illustrative purposes only.
Existing Transportation Services

This section provides an overview of the existing transportation services within the tri-county area. In addition to the review of existing providers, the proximity of the public transit system to the major medical facilities, senior centers, and assisted living facilities was also assessed. Map 16 presents the tri-county area fixed-route services, including HART, PCPT, and PSTA routes. Maps 17 through 19 depict the fixed-route transit services and paratransit service areas in proximity to the facilities that are frequently required by older adults and individuals with disabilities. The mapping analysis helps to identify areas in need of additional transit services due to having limited or no transportation services available.

Hillsborough County

HART currently offers local fixed-route bus service on 27 routes, one limited stop MetroRapid north-south, five flex routes (Brandon, South County, South Tampa, Town ‘N Country, and Northdale), an In-Town Trolley, 11 commuter express routes, vanpools, and complementary HARTPlus paratransit service. The paratransit service area is three-quarters of a mile around the existing local bus system. In addition, the Sunshine Line and an array of private transportation providers also provide service in Hillsborough County. Hillsborough County's Sunshine Line provides door-to-door transportation and bus passes for elderly, low-income, and disabled persons who do not have or cannot afford their own transportation. Transportation is provided primarily to medical appointments and Aging Services day care and nutrition sites, but non-medical trips are provided on a space-available basis.

MMG Transportation provides federally-mandated non-emergency transportation (NET) to eligible Medicaid beneficiaries in Hillsborough County. This service is used for rides to and from medical appointments only and is covered by Medicaid. MMG provides door-to-door service-pick up and bus passes. Their fleet consists of ambulatory and wheelchair accessible vans.

The review of assisted living facilities in Hillsborough County showed 27 facilities that were outside of the ¾-mile paratransit service area. Primary areas with assisted living facilities that do not have access to transit, include Plant City, Lithia, Thonotosassa, Dover, Ruskin, Seffner, Lutz, and Valrico. Projects or programs that bring services to these areas may be beneficial to seniors and the elderly and improve overall mobility. The facilities that may be in need of transportation services are listed below. Beds operated by private individuals out of their homes are not included in the assessment.

Assisted Living Facilities without Transit Service

| Sunshine Manor, Plant City | Heritage ALF of Plant City, Plant City |
| Community Convalescent Center, Plant City | Heritage View ALF Inc., Plant City |
| Sharick’s Deck Retirement Ranch, Plant City | An Oasis Of Hope, LLC., Plant City |
| Patty’s House, Plant City | Health Center Of Plant City, Plant City |
| Patty’s House, Lithia | Allcare Rehabilitation Inc., Plant City |
| Pleasant Manor, Plant City | Country Manor Assisted Living, Plant City |
| Jovyia Comfort Home, Plant City | Coventry Assisted Living, Plant City |
| The Florry House, Plant City | Country Oaks Manor, Dover |
| Cox Adult Living Facility, Plant City | Stone Ledge Manor, Thonotosassa |
Sources: 2007-2011 ACS, PCPT, PSTA, HART. Date: October 2013

ACCURACY: It is intended that the accuracy of this map comply with U.S. National Map accuracy standards. However, such accuracy is not guaranteed. This map is for illustrative purposes only.
Lakeshore Living Inc., Thonotosassa  
Southern Comfort Inn, Ruskin  
Toria’s Assisted Living Facility II, Brandon  
Tranquil Residence & Care Center, LLC., Valrico  
Brushwood Greens Assisted Living Facility, Seffner  
Inn at Aston Gardens at Tampa Bay, Tampa  
Fatima’s Estate ALF, Lutz  
Nuvista Living at Hillsborough Lakes, Lutz  
Magnolia Manor Assisted Living, Lutz

There are two senior centers in Hillsborough County without access to transit service: Plant City Senior Center, Plant City and Liberty Club Seniors, Inc., Tampa.

While there are many medical facilities within the tri-county area, some facilities have specializations that may be needed by the target populations and are outside of the ¼- and ¾-mile buffers for public transit fixed-route and paratransit services, respectively. The areas listed have medical facilities without public transportation access making it more difficult for elderly persons and seniors that rely on public transportation to access these areas and the respective medical services provided. There are 13 medical facilities in Hillsborough County without access to transit service. Those facilities are listed below and are primarily located in Plant City, Tampa, Lutz, and Seffner. St. Joseph’s Hospital North is listed but located within the HART flex Northdale service area; therefore, transit service is available. Customers must make an advance reservation to use the Northdale Flex, or catch the HARTFlex van at a designated bus stop (marked with a HARTFlex decal) along the route.

**Medical Facilities without Transit Service**

Continucare Medical Center, Plant City  
Integrity Therapy Solutions, Inc., Tampa  
Anista Westchase, LLC., Tampa  
Sleep Testing Center at Westchase, LLC., Tampa  
Gulf-to-Bay Anesthesiology Associates, LLC., Lutz  
Minute Clinic, LLC., Seffner

Sunlake Medical Associates, Lutz  
St. Joseph’s Hospital North, Lutz  
Neurorestorative Florida, Lutz  
Take Care Health Services, Plant City  
Specialist Doctors’ Group, Plant City  
Urgent Care USA, LLC., Plant City  
South Florida Baptist Hospital, Plant City

**Pasco County**

PCPT provides 10 fixed-route bus lines and paratransit advance reservation services. Paratransit transportation services are provided countywide and fixed-route bus service is provided in the urbanized areas of West Pasco and Zephyrhills, as well as in Dade City, including connections between Dade City and Zephyrhills. In addition, PCPT recently implemented Route 54, a Cross County Connector on SR 54/SR 56. PCPT service currently connects with PSTA at Huey Avenue and Tarpon Avenue in Tarpon Springs. In addition to the PCPT routes, HART also provides commuter service with two routes that connect Pasco County to Downtown Tampa. Paratransit services are offered by PCPT directly and also by contracted providers.

The review of assisted living facilities in Pasco County showed 11 facilities that were outside of the ¾-mile paratransit service area. Primary areas with assisted living facilities that do not have access to
transit, include Land O’ Lakes, Trinity, Spring Hill, Hudson, Wesley Chapel, and Zephyrhills. The facilities that may be in need of transportation services are listed below.

### Assisted Living Facilities

<table>
<thead>
<tr>
<th>Facility Name</th>
<th>Location</th>
</tr>
</thead>
<tbody>
<tr>
<td>Baldomero Lopez Memorial Veterans Nursing Home, Land O’ Lakes</td>
<td>Trinity Regional Rehab Center, Trinity</td>
</tr>
<tr>
<td>Trinity Regional Rehab Center, Trinity</td>
<td>Southern Elegance ALF, Spring Hill</td>
</tr>
<tr>
<td>Southern Elegance ALF, Spring Hill</td>
<td>Serenity Assisted Living Facility, Hudson</td>
</tr>
<tr>
<td>Serenity Assisted Living Facility, Hudson</td>
<td>Wesley House, Wesley Chapel</td>
</tr>
<tr>
<td>Wesley House, Wesley Chapel</td>
<td>Rose Manor ALF, Zephyrhills</td>
</tr>
<tr>
<td>Rose Manor ALF, Zephyrhills</td>
<td>Williams Palace ALF of Zephyrhills, Zephyrhills</td>
</tr>
<tr>
<td>Williams Palace ALF of Zephyrhills, Zephyrhills</td>
<td>Connerton Court, Land O’ Lakes</td>
</tr>
<tr>
<td>Connerton Court, Land O’ Lakes</td>
<td>Magnolia House ALF, Spring Hill</td>
</tr>
<tr>
<td>Magnolia House ALF, Spring Hill</td>
<td>Little Ranch of Hope, Spring Hill</td>
</tr>
<tr>
<td>Little Ranch of Hope, Spring Hill</td>
<td>Hudson Manor Assisted Living, Hudson</td>
</tr>
</tbody>
</table>

According to the mapping analysis, Florida Hospital at Connerton Long Term Acute Care in Land O’ Lakes is the only medical facility in the county that was identified without access to transit. All of the senior centers in the county that were identified are located either within the ¼-mile area defined as a comfortable walking distance to the fixed-route system or within the ¾-mile paratransit ADA service area.

### Pinellas County

PSTA currently operates buses on 40 local routes (28 fixed routes, 2 circulators, 3 connector routes, 3 commuter routes, 2 express routes, and 2 trolley services). In addition, Routes 100X and 300X provide express service to Tampa. PSTA provides service to St. Pete Beach and Treasure Island via a service contract, although these areas are not part of the transit authority. In addition, PSTA provides demand response service to persons with disabilities in accordance with the Americans with Disabilities Act (ADA) implementing regulations.

PSTA’s DART paratransit service provides trips to people who are determined to be functionally unable to ride the fixed-route service. Trips are provided to and from locations within ¾-mile of the fixed-route system and during regular service hours. Other transit providers in the county include the Looper Group Downtown Trolley and the Jolley Trolleys. These systems serve specific geographic areas within the county.

The review of assisted living facilities in Pinellas County showed 5 facilities that were outside of the ¾-mile paratransit service area. Primary areas with assisted living facilities that do not have access to transit, include Tarpon Springs, Palm Harbor, and St. Petersburg. The facilities that may be in need of transportation services are listed below.

### Assisted Living Facilities

<table>
<thead>
<tr>
<th>Facility Name</th>
<th>Location</th>
</tr>
</thead>
<tbody>
<tr>
<td>TBI Residential Services Inc., Tarpon Springs</td>
<td>Forest Hills Home at Palm Harbor, Palm Harbor</td>
</tr>
<tr>
<td>Allegro at East Lake LLC., Tarpon Springs</td>
<td>Shore Acres Rehabilitation and Health Center, St. Petersburg</td>
</tr>
<tr>
<td>John-Nell Manor, Tarpon Springs</td>
<td></td>
</tr>
</tbody>
</table>

According to the mapping analysis, CMHC of Hudson, Inc., Tarpon Springs is the only medical facility in the county that was identified without access to transit. All of the senior centers in the county that
were identified are located either with the ¼-mile area defined as a comfortable walking distance to the fixed-route system or within the ¾-mile paratransit service area.

**Tampa Bay Area Regional Transportation Authority Transportation Provider Inventory**

The Tampa Bay Area Regional Transportation Authority (TBARTA) has compiled data on transportation providers within the seven-county West Central Florida region consisting of Citrus, Hernando, Hillsborough, Manatee, Pasco, Pinellas and Sarasota counties. A total of 182 transportation service providers are included in the inventory. The majority of the providers accommodate older adults, individuals with disabilities, and private pay passengers and charge hourly or mileage-based fees for transportation service. Non-profit social service agencies were also listed that provide transportation service to day training activities at the agencies’ facilities. These services often do not charge a fee for their clients, but do ask for donations and require that the passengers are part of the agency’s program; therefore, these services are not available to the general public.

The Department of Veterans Affairs operates a free shuttle to Veterans Administration medical facilities for injured and ill veterans. The vans are driven by volunteers and the rides are coordinated by almost 200 hospital coordinators around the country. Sun City Center Disabled American Veterans provides free shuttle service for veterans with access to the Department of Veterans Affairs.

Faith in Action Upper Pinellas provides transportation service to frail older adults and older disabled persons that are on Medicare and/or Medicaid; however, the agency does welcome donations. Pinellas County provides free Transportation Disadvantaged bus passes to Medicaid recipients allowing them to use the fixed-route bus service at no charge. In addition, MMG Transportation and Yellow Cab of Tampa do not charge Medicaid approved and qualified riders.

TBARTA has developed a one-stop transportation resource called *My Ride* that will include 250 resources for transportation services within the seven counties including paratransit, bus, public transit, private providers, taxis, and long distance buses. The resources will be available on the TBARTA website and through a call center operated by the Crisis Center of Tampa Bay. The service should be available beginning in early 2014.

**Review of Relevant Plans and Policies**

As part of the TDSP Regional Mobility Needs chapter, a review of applicable policies, documents, and other relevant information was conducted. The results of the review are presented as Appendix A. Below are some of the key findings from the review that are applicable to the regional mobility needs of Pinellas, Pasco, and Hillsborough counties.

- Hillsborough County has plans to create MetroRapids along major corridors from Temple Terrace to Tampa International Airport (TIA), TIA to Kennedy Boulevard, New Tampa, Brandon, Dale Mabry, and Gunn Highway to Busch Boulevard. The MetroRapids will feature increased speeds, fewer stops, transit signal priority, and special low floor buses. Accessibility
improvements are also planned along several of the Hillsborough Area Regional Transit routes. These projects are planned, but not currently funded.

- Hillsborough County supports the expansion of HART in an effort to eliminate the need for additional door-to-door trips with the increasing TD population. The JARC grant has also been identified as funding to support transportation services for access to employment and employment-related services.

- The most frequently mentioned issue in Hillsborough County is the need for coordination of paratransit trips among available resources. Due to difficulty coordinating trips with purchasing agencies based on the individual’s needs, program requirements, and service standards coordination is not occurring at maximum levels.

- Pasco County has identified new service expansion needs to improve mobility within Pasco County, including connectors in Moon Lake, Spring Hill, Wiregrass, Cross-County, Land O’ Lakes, and St. Leo University and express service on US 19, Wesley Chapel to University of South Florida, and along Suncoast Parkway. Other needs include frequency improvements, expansion of service hours, and adding limited Sunday service on all of the routes. Bus stop infrastructure and ADA accessibility also needs improvement.

- Needs established by Pasco County include more personal door-to-door service for disabled persons, volunteer drivers, and more immediate transportation services for the elderly. One of the largest barriers to coordination in Pasco County is the need for training current paratransit clients on how to use the fixed-route system as the fixed-route system continues to expand.

- Pinellas County identified the need for new passenger shelters and landing pad installations and intermodal transfer facilities in Downtown St. Petersburg, Largo Town Center, and Downtown Clearwater.

- Pinellas County indicated that the needs established in both the 2007 and the 2009 TCAP reports continue to create barriers to coordination. Individuals must contact multiple agencies for transportation services since the availability of centralized information is lacking and program eligibility requirements differ among funding sources.

- PSTA offers 31-day unlimited use bus passes to TD program clients to reduce costs and improve mobility.

Public Outreach
As part of the development of the TDSP Regional Mobility Needs chapter, public outreach was conducted to obtain input on the needs of older persons and individuals with disabilities. The public input along with the technical analysis described in this document were used to identify the tri-county area’s regional needs and develop recommendations and potential projects to meet those needs in the future.

Public Workshops
The MPOs, in coordination with FDOT, held three public workshops within each of the three counties. Each workshop began with a presentation that included an overview of the regional partnership between the three counties, previous JARC and New Freedom efforts and projects that were funded,
TDSP components, MAP-21 program changes, Section 5310 program overview and eligibility, and the needs identified from the mapping analysis.

After the presentation, meeting participants were given handheld electronic polling devices and asked to participate in an interactive series of 35 questions relating to mobility needs. During the exercise, the meeting participants asked questions and the meeting facilitators asked for the participants to expand on some of the answers, depending on the responses that were received. The combined polling results are included as Appendix B of this report. Key results of the interactive exercise and the discussions that occurred are presented below by meeting locations.

**Pasco County Public Workshop**

The Pasco County public workshop was held on Tuesday, November 5, 2013. Approximately 20 persons attended the workshop, including the general public, FDOT, the Pasco County MPO, PCPT. Key discussions that occurred and needs that were identified during the workshop are listed below.

- Transportation options for quality of life/social activities are needed for older adults and individuals with disabilities, particularly to church, dating, evening trips, work, and college classes.
- The time for making reservations needs to be reduced.
- Expanded local service is more important than regional services, particularly fixed-route services to new areas. Some of the areas in need of services include:
  - Shady Hills, Moon Lake, Carver Heights, Little Road to US 41, Wesley Chapel, Land O’ Lakes, Woods Housing Facility, east on 52, Hudson, and Spring Hill
  - Transportation to the School Board and jail on US 41
- PCPT routes 18 and 19 connect with PSTA in Tarpon Springs; however, workshop attendees commented that after local services are improved there is a need for additional regional services connecting Pasco County to Hernando County and Pasco County to Tarpon Springs and Palm Harbor (for access to the pain management clinics).
- Additional infrastructure is needed, including more benches and technologies (real-time bus and audible announcements).
- The future investment in the community should focus on expanded demand response service.
- Braille is needed on the bus stops.
- More bike racks are needed on the buses.

**Hillsborough County Public Workshop**

The Hillsborough County public workshop was held on November 6, 2013 at the Hillsborough County MPO. A good amount of discussion occurred at the Hillsborough County public workshop and input was received from the attendees; however, due to the low number of attendees at this meeting, those that did attend declined to participate in the polling exercise. Rather than officially record answers through the electronic polling system, attendees elected to openly discuss the questions and provide input based on their perceptions. Key topics that were discussed are listed below.
Regional demand response services, expanded beyond the ¾-mile buffer, are needed.

Expanded local service is more important than regional services now, particularly more flex routes are needed. Areas in need of additional service, include New Tampa, Ruskin, Carrollwood, and the Big Bend area.

After local service is expanded, regional services are also needed to Pinellas County, Hillsborough County, Polk County, and Manatee County.

Expanded infrastructure and improvements are needed, including sidewalks.

Coordination and trip sharing among service providers is needed. The current coordination system is a barrier to transportation services for the target populations due to the eligibility requirements of the funding sources and providers not crossing service boundary lines.

Additional wheelchair seating on the buses is needed.

Emergency after hour service for people in wheelchairs is needed. Individuals with disabilities may be stranded if there are no available services that can accommodate wheelchairs.

Travel training days for the general public to improve their level of comfort with using the transit system.

**Pinellas County Public Workshop**

The Pinellas County public workshop was held on November 7, 2013 at PSTA. Approximately 5 persons attended the workshop, including the general public, the Pinellas County MPO, and PSTA. Key discussions that occurred and needs that were identified during the workshop are listed below.

- Regional connectivity is more important than expanded local service, particularly rail connections are needed from St. Petersburg to Tarpon Springs and to provide other regional access. Transportation to and from Pinellas County and Hillsborough County is needed.
- Transportation services for seniors to access medical appointments are needed.
- Individuals with disabilities need travel assistance.
- Regional demand response services are needed.
- Expanded infrastructure is needed.
- Meals on Wheels and other non-profit agency providers are in need of funding.

**Local Coordinating Boards**

**Pinellas County Meeting**

On November 19, 2013, a project overview presentation was given at the Pinellas County LCB meeting to update the board on the findings from the public outreach process and mapping analysis as well as the recent changes under MAP-21. Following the project presentation, the LCB discussion focused on ways to gather additional public input on mobility needs of the elderly and disabled.

**Pasco County Meeting**

At the December 5, 2013 Pasco County LCB meeting, a project overview presentation was given to update the board on the needs assessment project, the grant program changes, mapping analysis, and
findings from the series of geographic workshops. Following the presentation, the LCB discussion focused on guidelines that are in place to ensure previously funded JARC and New Freedom programs that are successful continue to have opportunities for funding. The LCB was also concerned with how notification of funding opportunities would be communicated to agencies that might be interested in applying for Section 5310 funding and the assistance available to these agencies to submit a competitive application.

**Hillsborough County Meeting**

A presentation was given at the December 13, 2013 Hillsborough LCB meeting to update the members on the regional mobility needs assessment and ask for LCB input. The presentation included an overview of the previous TCAP efforts, the grant program changes, mapping analysis, and the public outreach results. Discussion that occurred following the presentation focused on the low number of attendees at the Hillsborough County public workshop on November 6, 2013. LCB members were interested in finding opportunities for additional input from social service agencies within the county as well as individuals with disabilities and older persons. It was mentioned that the Pinellas MPO had developed a SurveyMonkey survey using the same polling questions from the series of workshops that were held in November to gauge additional public input. The survey was posted online and the link would be sent out to the LCB members to complete the survey and disseminate to other interested persons. LCB members commented that SurveyMonkey is difficult for some people to use and not the most effective way to receive input. The LCB members were notified of the joint LCB meeting that was scheduled for January 16, 2014 and that there would be an opportunity at this meeting for public comment.

**Joint Local Coordinating Boards Meeting**

A meeting of the Hillsborough, Pasco, and Pinellas Local Coordinating Boards (LCBs) was held on Thursday, January 16, 2014 at the FDOT District 7 Conference Room. The meeting began with an overview of the regional needs assessment followed by brief presentations on the projects that have been funded using the tri-county area’s JARC and New Freedom dollars. The subrecipients that presented during the meeting included HART, Worknet Pinellas, Quality of Life, Neighborly Care Network, Center for Independence, and PSTA. Topics that were covered for each of the programs included an overview of the services provided and how receiving the grant funds have impacted the community. After each presentation, attendees were given an opportunity to ask questions. Below is a summary of the discussions that occurred.

- An LCB member asked for clarification on how the needs and projects identified in the presentation will be prioritized for use in the selection of future projects and if the LCB will have time to discuss the projects at the local level. Clarification was
provided that the needs assessment has been completed to document the tri-county area’s needs and potential projects to address those needs. FDOT, in coordination with the MPOs and LCBs, will decide how the projects should be prioritized and used in the selection of future 5310 projects.

- Another member asked if there are studies showing that paratransit users would switch to fixed-route service if it was available or would those persons be made to switch to the fixed-route system.

- St. Petersburg College is having a job fair soon and this event may be a good place for Neighborly Care Network to find drivers.

- Accessibility in Pasco County is not good with benches near ditches.

- Regional paratransit service is needed to get people to the Veterans Administration and Moffitt.

- More door-to-door service is needed for a wide range of daily activities on the weekend.

- Pasco County fixed-route service is limited and needs to be increased.

- Coordination and reciprocal services are needed from Hillsborough County to Pasco County and back.

- MPOs and the TD Boards need to be the educators in state. The final regional mobility needs chapter should be taken to Transportation Disadvantaged Legislative Awareness Day in March 2014 to increase awareness of the needs and the projects that have been funded with the resources available.

- Communication on this topic is important and every effort should be made to continue discussions focused on the mobility needs of seniors and the disabled.

- The recently formed transportation management area leadership group for Hillsborough, Pasco, and Pinellas County is a great idea and some LCB members would be interested in participating in this effort going forward.

**Online Survey**

As part of the public outreach process, an online survey was generated using SurveyMonkey in an effort to reach the greatest number of survey participants and obtain input on the region’s needs. A total of 116 responses were received; however, the respondents did not answer all of the questions that were included on the survey. Approximately 57 percent of the respondents were from Hillsborough County, 12 percent were from Pasco County, and 31 percent were from Pinellas County. The results of the survey are listed below.

- Transportation options for quality of life/social activities are needed for older adults and individuals with disabilities is the most important need.

- Service is the most important improvement and should be rail and bus.

- More shelters are needed.

- Paratransit services should be expanded to new areas.

- Fixed-route service needs frequency improvements.

- Shorter wait times are needed for paratransit pick-ups.
Transit Orientation Index

The traditional transit market refers to population segments that historically have a higher propensity to use transit and/or are dependent on public transit for their transportation needs. Traditional transit users include older adults, youth, and households that are low income and/or have no vehicles. A Transit Orientation Index (TOI) assists in identifying areas of the county where a traditional transit market exists. To create the TOI, 2011 ACS data estimates were compiled at the block group level and categorized according to each block group’s relative ability to support transit based on the prevalence of specific demographic characteristics. For this analysis, four population and demographic characteristics were used to develop the TOI. Each characteristic traditionally is associated with the propensity to use transit. The four characteristics that were used to produce the index include the following:

- Population density (persons per square mile)
- Proportion of the population age 60 and over (older adults)
- Proportion of the population under age 16 (youths)
- Proportion of the population below the poverty level

Map 20 presents the 2011 TOI for the tri-county area. The 2011 TOI for the study area shows that, for the most part, Pinellas County has transit routes located in the areas with High or Very High transit orientation. Hillsborough County also has transit routes located in areas with High or Very High transit orientation; however, there are areas with High or Very High transit orientation that may benefit from additional transit services including Wimauma, Plant City, Dover, northeast along the Polk County line, and north along Morris Bridge Road. High or Very High TOI areas in Pasco County that could benefit from additional transit service, includes Lacoochee, south of Zephyrhills, Dade City, Land O’ Lakes, Odessa, Hudson, and Spring Hill.

Goals, Objectives, and Strategies

The goals from the TCAP were updated to support the development of the regional mobility needs chapter and the selection of projects for Section 5310 funding. The revised goals were presented to the public for concurrence and are as follows.

- Provide additional tools to overcome existing barriers facing Americans with disabilities who seek full participation into society.
- Remove duplications of transportation services in order to maximize transportation funding within the tri-county area.
- Increase coordination and communication between transportation and social service providers, through public forums.
- Increase support for public transportation programs and funding.
- Increase safety while utilizing public transportation within the tri-county area through pedestrian amenities.
- Enhance quality of life for elderly and disabled populations by providing greater public transportation access to the community.
• Increase housing and employment options by ensuring transportation connectivity throughout the tri-county area.

Regional Mobility Needs
Based on the review of existing data, public participation process, and technical analysis, the following unmet transportation needs and barriers to coordination have been identified for consideration during future Section 5310 funding cycles. In addition, potential projects and services have been identified to meet the needs, where applicable.

• Continue existing transportation services for older adults and individuals with disabilities – the projects and services that are currently being provided should be sustained through future funding programs, if feasible.
• Projects selected for funding should benefit both seniors and individuals with disabilities – Projects that can benefit both of the target groups should be given greater priority during the project selection process. Coordination of services, leveraging resources, and vehicle sharing among providers may assist with providing transportation services to both of the targeted groups using limited resources.
• Regional paratransit services – Providing paratransit services across county lines will help older adults and individuals with disabilities access specialized services in other counties regardless of service boundaries. Coordination among providers to provide regional paratransit services on specific days or during certain trips could help to provide expanded service.
• Regional fixed-route/express services – While some regional routes exist, including PSTA to HART in Tampa, PCPT to PSTA in Tarpon Springs, HART to PCPT in Wesley Chapel, and HART to PSTA in Clearwater, additional services are needed that connect the tri-county area and the surrounding counties, including Hernando County.
• Fixed-route improvements, including improved frequency, later evening, and weekend service – Improvements on the fixed-route system will serve all users including the targeted populations and may reduce the need for door-to-door service in some areas where passengers cannot use the system due to long wait times in between buses or lack of service on the weekends and evenings.
• Infrastructure and technology improvements – Additional benches, shelters, audible announcements, sidewalk improvements, landing pads, etc. are needed in Hillsborough, Pasco, and Pinellas counties.
• Additional transportation services to quality of life/social activities – Transportation services that provide quality of life trips for the targeted populations are needed on the weekend and in the evenings. Trips to medical services and other life sustaining activities are often available under specific funding sources; however, trips to church and evening outings are more difficult to obtain since trips may be prioritized due to limited funding.
• Service connecting to major hospitals and hubs – Additional transportation services are needed providing access to the major hospitals, assisted living facilities, and senior centers noted earlier in this needs assessment. However, major hubs and activity centers would also benefit from
additional transportation services. The additional major hub/activity center services may be an avenue for providing quality of life trips to these areas for social interaction.

- Education services/travel training for individuals with disabilities – Additional travel training programs are needed to educate persons who may be able to use the fixed-route system but are currently not comfortable with independently using the system.
- Central phone number for information – A one-call, one-click center was identified as a need for minimizing the level of effort necessary to obtain information on available transportation services, fares, funding sources, service boundaries, eligibility requirements, etc.; however, the My Ride service being implemented by TBARTA in 2014 should help to fulfill this need. In addition, the www.SafeandMobileSeniors.org/FindaRide.htm website provides a one-stop location to find information by county on over 700 transportation providers within the State of Florida which also helps to meet this identified need.
- Partnerships for vehicle sharing – With the New Freedom program being consolidated into the 5310 program and no new funding added to that program, partnerships for vehicle sharing may be an effective way of ensuring there are enough vehicles available and funding allocated to operating projects and services.
- Taxi vouchers for evening service – Vouchers for evening service may help to provide additional quality of life trips and/or trips for persons that may be stranded when other transportation services end.
- Funding for non-profit providers providing life sustaining services to older adults and individuals with disabilities – Social service providers offering services such as Meals on Wheels have experienced funding cuts and are in need of additional revenue to provide transportation and life sustaining services.
- Expanded fixed-route services to new areas – Based on the technical analysis, the following areas could benefit from expanded fixed-route services.
  - **Hillsborough County**
    - Thonotosassa
    - Lithia
    - Dover
    - Seffner
    - Valrico
    - Gibsonton
    - Lutz
    - Plant City
    - Ruskin
    - Wimauma
    - Tampa
  - **Pasco County**
    - Hudson
    - Shady Hills
    - Land O’ Lakes
    - Odessa
    - Spring Hill
    - Dade City
    - Lacoochee
    - South of Zephyrhills
  - **Pinellas County**
    - Tarpon Springs
    - Palm Harbor
    - St. Petersburg
Conclusion

Both regional and local needs were identified during the assessment. In Pasco County and Hillsborough County where areas remain with limited or no available fixed-route transit service, the residents would like to first have expanded local service to new areas that are currently difficult to access. The need for regional service to surrounding areas was also considered a priority; however, the consensus within these counties was that the local services should be improved first and then future resources should be focused on providing regional connections. In Pinellas County, where there is little vacant land and good fixed-route coverage, the majority of major attractors for older persons and individuals with disabilities are covered by fixed-route and/or paratransit service. For those reasons, the assessment concluded that regional services are considered a greater need in Pinellas County. Based on the responses from all three counties, respondents agreed that transportation services that assist older adults and individuals with disabilities with accessing quality of life activities, including evening and weekend trips to places other than medical appointments, should be considered the greatest need when planning future transportation services for the targeted populations.

Regional transportation connectivity is a priority; however, quantifying the importance of and demand for additional regional transportation options is best completed through travel demand modeling and public outreach tools (surveys and polls, meetings, general comments). It is clear that gaps exist in the collection of quantifiable information on regional demand that is not being met. Since regional paratransit service does not exist, many customers do not communicate their need to access locations outside of their current county of residence. Denials for regional trip requests are not kept for tally, because the requests are never made by customers based on their understanding of existing service limitations or customer service representatives tell persons inquiring that they do not provide that type of service. During development of this regional chapter requests were made for information to better assess regional mobility needs that are not currently met. Agency responses were that this information is not available or referrals were provided to other agencies that might have additional information. In addition, the Census Longitudinal Employer-Household (LEHD) maps provide information on current regional travel patterns, but that information does little to assist in identifying where unmet regional transportation needs may be present. The public outreach that was conducted provided the best information on desire for regional transportation options to meet existing needs. Those regional transportation needs such as Pinellas to Hillsborough and Pasco to Hernando were denoted earlier in this document.

In addition, having a regional agency such as TBARTA provides an avenue for regional transportation information to be identified, reviewed, and documented. Through TBARTA’s planning efforts the following eight regional transportation projects were identified as priorities:

- Regional Projects
  - Short-Term Regional Premium Transportation Enhancements Study
- Central Projects
  - USF to Wesley Chapel
- Howard Frankland Bridge PD&E Study and Regional Transit Corridor Evaluation
- St. Petersburg to Clearwater through Greater Gateway area (Pinellas Alternatives Analysis)
- Northern Projects
  - Westshore Area to Crystal River/Inverness Transit Corridor Evaluation
  - I-75 Regional Bus Wesley Chapel to Downtown Tampa
  - SR 54/56
- Southern Projects
  - Extension of Premium Services from Sarasota to Bradenton & North Port
  - I-75 Regional Bus Sarasota/Bradenton to Downtown Tampa

Any improvement to the overall transportation system can benefit the elderly and persons with disabilities; therefore the projects recommended by TBARTA as priorities can assist with the improvement of mobility for these populations. The regional transportation enhancements study should provide additional information on unmet regional transportation needs. The priority areas identified by TBARTA also align with some of the areas identified in this regional TDSP chapter for consideration of mobility improvement projects or programs that may be funded under Section 5310.
Appendix A: Plan Review

Transit Development Plans

The most recent Transit Development Plans (TDPs) for the public transit providers in Hillsborough, Pasco, and Pinellas counties were reviewed and summarized in order to identify the existing transit and mobility needs of older persons, persons with disabilities, and low-income populations and projects that might provide benefit to the Transportation Disadvantaged (TD) population.

Hillsborough County

Hillsborough Area Regional Transit (HART) completed its most recent TDP update in September 2013 for FY 2014 – FY 2023. The following needs and projects within the HART TDP have been added to the 5-Year CIP (Capital Improvement Plan) and planned budget as currently unfunded, but have been identified as applicable to the TD population:

- Paratransit/Flex Vehicle Facility
- Plan City Expansion of Basic Transit Infrastructure
- MetroRapid East/West (Temple Terrace/Tampa International Airport (TIA))
- Additional Bus Maintenance Facility
- MetroRapid (Kennedy/TIA)
- MetroRapid (New Tampa)
- MetroRapid (Brandon)
- MetroRapid (Dale Mabry)
- MetroRapid (Gunn/Busch)

HART conducted community outreach in the form of discussions and visioning processes on the future of transit needs in the Tampa Bay area. The needs that were identified and are applicable to the TD population are listed below.

- Increased level of service
- Increased evening and weekend service

The detailed route analysis completed by HART in 2009 concluded that many stops could be consolidated and improved. As such, HART completed improvements on the stops and roadways listed below in FY 2013 to comply with ADA guidelines specific to TDP Goal 2 (Improve Mobility and Accessibility.) The accessibility improvements included landing pads, sidewalks, and realignments.

- Routes 16, 31, 36, 39, 45, 46, 57, 24LX, 25LX, and 27LX
- 15th Street Sidewalk, Himes Avenue Sidewalk, and Broadway Avenue Sidewalk

HART provided enhanced connections and served additional markets through the opening of the MetroRapid North-South and the rehabilitation of the Yukon Transfer Center. Several route enhancements originally scheduled for implementation in FY 2013 are being implemented in FY 2014. The proposed weekday service improvements include: Route 5 expanding to a final trip at midnight,
Route 6 increasing to 20-minute midday frequency, and Route 46 being reinstated to one hour midday service. The proposed weekend service improvements include: Routes 2, 6, and 30 expanding to a final trip at midnight, Route 5 extending Saturday and Sunday service by 2 hours, Route 14 and 57 to commence Saturday service, and Route 37 to commence Sunday service.

Pasco County

Pasco County Public Transportation (PCPT) completed its most recent TDP update in September 2013 for FY 2014 – FY 2023. The following needs within the PCPT TDP have been identified as applicable to the TD population:

- Improvements to existing routes
- New service expansion
- Capital/infrastructure improvements
- Other improvements

The new service expansion needs that could improve mobility and connectivity within the county include:

- Moon Lake Connector
- Spring Hill Connector LX
- Wiregrass Connector
- Cross-County Connector on SR 52
- Land O' Lakes Connector
- St. Leo University Connector
- Express Service on US 19
- Wesley Chapel/USF Express
- Express Service on Suncoast Parkway

The goals, objectives, and strategies that were developed as part of the PCPT TDP identified the following themes and/or specific statements that relate to the TD population:

Goal 1: Enhance the quality and quantity of service.

Objective 1.1: Double ridership from 1 million in 2013 to 2 million in 2023.

Strategy 1.1.4: Identify and address transportation needs of transit-oriented populations in the County.

Goal 4: Enhance the accessibility of transit services.

Objective 4.2: Strive to ensure accessibility at all transit facilities.

Strategy 4.2.1: Conduct transit infrastructure assessment.
Strategy 4.2.2: Continue to improve infrastructure including benches, shelters, signage, and accessibility at bus stops.

Strategy 4.2.3: Ensure that all new transit infrastructures meet accessibility requirements.

Goal 5: Pursue transit-friendly land use and regulations.

Objective 5.1: Review all relevant land development proposals and regulations to ensure transit-friendly development.

Strategy 5.1.1: Support the use of development incentives for developers and major employers to promote public transportation (e.g. impact fee credits to developers for transit amenities).

Strategy 5.1.2: Improve connectivity of sidewalks and bicycle facilities along existing and future public transportation corridors.

Strategy 5.1.3: Coordinate with local jurisdictions, planning agencies and the development community to encourage transit-supportive development patterns and investments.

Strategy 5.1.4: Support community initiatives that align affordable housing with transit service.

The improvements to existing routes include changing Routes 14, 21, and 25 from 60-minute to 30-minute frequency, expanding Route 54 service to 6 days per week and the frequency to 60 minutes, and adding three hours of weekly service at night on Routes 14, 19, and 21. Longer term improvements include adding three hours of weekday service on all routes, adding limited Sunday service on all routes, and implementing 30-minute headways on all existing PCPT routes.

The potential capital/infrastructure improvements include expanding and improving bus stop infrastructure, establishing new transfer facilities, and improving bus stop safety and ADA accessibility.

Pinellas County

The Pinellas Suncoast Transit Authority (PSTA) completed their most recent TDP Major Update in September of 2010 for FY 2011 – FY 2020. The PSTA vision is to further transition Pinellas County into a more livable community. The PSTA TDP identifies a need to increase mobility for limited income individuals without cars or access to cars and to promote the connection of residential areas and major activity centers for education, employment, and entertainment opportunities. The following needs within the PSTA TDP have been identified as applicable to the TD population:

- New passenger shelter and landing pad installation
- Intermodal Transit Facilities (Downtown St. Petersburg, Largo Town Center, and Downtown Clearwater)
A 2010 Medicaid Bus Pass user survey revealed a heavy reliance on the pass and that more weekend service, as well as bus shelters were the two most desired improvements.

PSTA has an extremely effective community outreach and liaison program. Ongoing efforts performed as part of that outreach, relating to the TD population, are summarized below.

- **Regional Funding/Service Coordination:** PSTA staff has coordinated with HART and PCPT on regional funding and services. The three agencies effectively share FTA Section 5307 formula funding and jointly developed a regional JARC program.
- **WorkNet Pinellas:** Marketing staff works with case managers to provide PSTA information relevant to jobseekers and employers. Participation in WorkNet job fairs is ongoing.
- **Community Presentations and Local Public Involvement Programs:** Marketing staff provides special presentations to various groups in the community with respect to PSTA service and programs. Life skills and presentations for bus travel are provided, particularly for supported employment and rehabilitation programs.
- **Development Coordination & Review:** Staff works closely with local communities to review development and redevelopment plans and incorporate passenger amenities as part of the projects. This program is very successful with regard to the placement of passenger shelters and benches throughout the community. Staff is also participating with local communities on redevelopment projects and providing input on conceptual designs.
- **Accessible Bus Stop Signage:** In coordination with PSTA’s Transit Advisory Committee, new bus stop signs were developed to differentiate the bus stop from other “poles” along roadways. These tactile signs include raised and Braille characters for 100 selected PSTA bus stops, which were identified with input from visually-impaired passengers.
- **Travel Training/Travel Aids Program:** Training offered to persons with disabilities so they can gain the skills they need for independent travel.
- **Social Service Agency Coordination:** PSTA leases surplus paratransit vehicles to area social service agencies to increase the accessibility of the TD system.
- **Inter-County Transit Service:** Regional connection points and transfer centers are maintained by PSTA in Tarpon Springs and Clearwater. These centers facilitate transit service connections between PSTA, PCPT, and HART. Coordination efforts include the provision of benches and shelters, route/schedule information, shared bus stop locations, and planning requirements.
- **PSTA Web Page:** The website [www.PSTA.net](http://www.PSTA.net) is continuously updated with Board meeting information, special events, employment opportunities, planning, and financial reports.
- **Community Programs:** Staff participates in education programs, including new rider assistance for supported employment and social service programs.

**Transportation Disadvantaged Service Plans**

The TDSPs for Hillsborough, Pasco, and Pinellas counties have been reviewed and summarized to identify each county’s transportation disadvantaged goals and objectives, transportation needs, and service gaps.
HART completed their most recent TDSP in April of 2012 for FY 2012 – FY 2016. The estimated number of TD persons in Hillsborough County is 462,922 in 2013 and 472,815 in 2014. The following needs/projects have been identified as applicable to the TD population:

- Using JARC funds to provide job training trips in the County
- Using New Freedom funds to include more quality of life trips through public private partnerships

HART also identified the following service limitations/barriers to coordination and strategies to improve them within their TDSP:

- **Funding Issues will emerge**
  - TD population estimated to increase by 10,000 from 2013 to 2014
  - Short term local funding is limited
    - Improvement Strategy: Continue to advocate for increased TD funding through state (trust fund) and federal revenue sources for service provision.

- **Fixed-Route Bus Service**
  - Expansion of service would alleviate much of the door-to-door trips and assist in providing reliable service, reducing costs, and increasing the capacity of the TD system.
    - Improvement Strategy: Continue to support increased funding to HART for fixed-route service expansion in areas with high demand for TD services and work with Tampa Bay Area Regional Transportation Authority (TBARTA) to expand van pools to increase access to employment.

- **Inter-County Service**
  - Additional private operators available to contract with the Community Transportation Coordinator (CTC) could increase TD service in Hillsborough County. In particular, additional providers would create competition and lower costs for providing TD service in the County.
    - Improvement Strategy: Continue to work with Pasco and Pinellas counties to remove the barriers that impede the flow of tri-county transportation information, such as coordinated centers for trip appointments and available resources.

- **Jobs-Transportation Access**
  - The CTC supports access to transportation for employment related services and has partnered with several local agencies to further its transportation for jobs component.
    - Improvement Strategy: Continue to pursue grant funding, such as JARC, to provide transportation services that meet the transportation needs of the TD population for access to employment and employment-related activities.

- **Enforcement of Agency Cooperation**
  - In Florida, CTC’s were established in each county to implement the concept of coordinated transportation, which is designed to have one entity (known as the broker)
arrange transportation between various users and funding information. A fundamental aspect of a coordinated transportation system is eliminating or reducing duplication and fragmentation of TD services.

- **Improvement Strategy:** Continue to advocate for legislative changes that strengthen enforcement of agency participation in the coordinated provision of “brokered” TD services.

**Conflicting Requirements for Purchasing Agencies**
- It can be difficult to coordinate trips with purchasing agencies due to their individual needs, requirements, and standards of service.

Hillsborough County has identified the following goals and strategies to address their TD needs through public participation listening sessions:

**Goal 5:** Ensure necessary funding to support the TD program. Increase the funding for TD trips to meet demand.

- **Strategy 5.1.a:** Continue to pursue local government funding to provide the match for the Non-Sponsored Trip/Equipment Grant.
- **Strategy 5.1.b:** Identify, Evaluate, and pursue possible alternative TD funding available through local, state, and federal sources.
- **Strategy 5.1.c:** Continuously monitor and work with the Florida Legislature, the CTD, and other entities to increase TD funding and streamline operations and service requirements.
- **Strategy 5.1.d:** Promote the state voluntary dollar program designed to encourage one dollar donations to the TD Program when renewing vehicle tags.

**Goal 6:** Ensure TD Program accountability.

- **Strategy 6.1.b:** Continue to conduct planning, program development, and competitive selection for the JARC and NF programs in compliance with Federal Transit Administration (FTA) Circulators 9045 and 9050 and in coordination with the MPO’s LRTP and Transportation Improvement Program (TIP).
- **Strategy 6.1.c:** Conduct outreach to ensure that the interests of the general public are reflected in the priorities of the TDSP.

HART is anticipating the replacement of a total of 14 vehicles in fiscal year (FY) 2013 and five in FY 2014.

**Pasco County**

PCPT completed their most recent TDSP in July of 2013. The total number of persons estimated to be TD in Pasco County was 234,199 in 2012. The most heavily populated areas are located along US 19 in
West Pasco, where paratransit service demand is the highest due to a concentration of elderly and low-income populations. There are several areas in Pasco County where transit service is not provided. This includes the central portion of the County, including the growing populations of Land O’ Lakes and Wesley Chapel.

Based on the TDSP needs assessment, the largest group in need of transportation-related assistance is the elderly. Pasco County is predominated by a large number of retirees (both permanent and seasonal residents). The elderly population has a demand for access to service related businesses, medical facilities, and social service agencies. In addition to the elderly, there are a large number of physically and mentally challenged residents in Pasco County who require assistance. The next largest segment of the TD population is low-income, primarily because they cannot reasonably afford their own transportation. Included with the low-income group are “high-risk” and “at-risk” children.

Pasco County’s TDSP identified the following needs:

- Limited service in the evenings and on the weekends
- Lack of inter-county fixed route and paratransit services
- Lack of transportation funding
- Improve spending per capita on transit
- More personal door-to-door service for disabled persons
- Lack of immediate transportation services for the elderly
- Lack of volunteer drivers
- Lack of education of available services, programs, and requirements

Pasco County has identified the following goals for the TD population:

- Ensure availability of transportation services
- Ensure cost effective and efficient transportation services
- Provide quality of service
- Ensure necessary funding to support the program
- Ensure program accountability
- Develop and promote alternative transportation

Pasco County also identified barriers to coordination in their TDSP. One of these is transferring current paratransit clients to the fixed-route system as it expands, done through the training of individual riders. The large and growing TD population and their demands indicate the need for increased funding as current resources may not remain adequate.

**Pinellas County**

PSTA completed their most recent TDSP in October 2012 for FY 2013 – FY 2017. The total number of persons estimated to be eligible for Transportation Disadvantaged (TD) Program services was 77,941 in 2012 and 85,263 in 2013. PSTA assumed the role of the community transportation coordinator (CTC) of the Pinellas County TD program in July, 2012. The MPO had been the CTC prior to that time. As the CTC,
PSTA was able to integrate its Dial A Ride paratransit services with the TD program. The goal of this transition is to improve cost effectiveness on multiple fronts and improve the utilization of the bus system to handle TD client needs. Those TD clients who are unable to ride the bus are provided with access to transportation via PSTA’s contracts with Clearwater Yellow Cab and Care Ride for taxi sedan and wheelchair service.

The 2013 TDSP update identified the following unmet needs in the original 2007 Tri-County Area Plan (TCAP):

- Transportation services provided in the evenings and on the weekends
- Education on available services, various programs, and eligibility requirements
- Inter-county transportation for both fixed-route and paratransit trips
- Fixed-route transit system covering all areas of the county
- Paratransit services to provide shopping, recreational, and employment trips, especially for people working late night or early morning shifts when fixed-route transit is not available.

The 2013 TDSP also identified the 2009 TCAP unmet needs:

- One coordinated eligibility process for all applications
- A centralized one-stop center
- Sensitivity training for operators
- Ride guide for the available transportation program

These unmet needs continue to be a barrier to coordination. Needing to contact multiple agencies for various transportation needs due to a lack of centralization and different program eligibility requirements is still an issue. This has been articulated during various public outreach activities.

Long Range Transportation Plans

The Long Range Transportation Plans for Hillsborough, Pasco, and Pinellas counties have been reviewed and summarized to identify the goals, values, needs, and service gaps for the region.

Hillsborough County

The goals, objectives, and policies that were developed as part of the Hillsborough County MPO’s 2035 LRTP identified the following themes and/or specific statements that relate to the TD population:

Goal 3: Promote accessibility and mobility by increasing and improving multi-modal transportation choices, and the connectivity across and between modes.

Objective 3.1: Maximize access to the transportation system and improve the mobility of the transportation disadvantaged.

Policy 3.1A: Provide facilities that are ADA compliant and amenities that support all users of the multi-modal transportation system, including persons with
disabilities, the elderly, and economically disadvantaged (such as sidewalk connections, trails, and enhanced bus stop/shelters).

Policy 3.1B: Improve or expand the multi-modal transportation system serving the disadvantaged by enhancing service availability, and providing greater access to connecting bicycle and pedestrian facilities.

Policy 3.1C: Promote paratransit or alternative services where development patterns do not support fixed-route transit.

Objective 3.3: Support an integrated transit system with efficient connections between modes.

Policy 3.3A: Develop a multi-modal transportation system that integrates all modes into the planning, design, and implementation process.

Policy 3.3B: Promote a transit circulator, water taxi, bicycle, and pedestrian system serving major activity centers, such as hospitals, educational facilities, parks, malls, and other major employment and commercial centers.

Policy 3.3D: Support multi-modal improvements to address a system gap or deficiency at significant points such as major intersections and movable bridges that serve vehicular traffic and other modes.

Goal 4: Enhance the safety and security of the transportation system for both motorized and non-motorized users.

Objective 5.1: Enhance the safety and security of the transportation system for both motorized and non-motorized users.

Policy 5.1A: Promote safety in the planning, design, construction, and maintenance of all modes in transportation projects and programs (e.g., designing for the incorporation of emerging safety-related technologies).

Policy 5.1B: Work with local governments and other agencies to identify safety concerns and conditions, and recommend projects to address key deficiencies (such as high crash locations, lighting and signage).

The Hillsborough County MPOs 2035 LRTP references FDOT Safe Mobility for Life program that promotes safety and informs seniors on all aspects of transportation, to improve their safety and mobility. This program serves as a reference to national, state, and local programs that are available to the elderly segment of the TD population.

Pasco County

As part of the Pasco County MPO 2035 LRTP, the goals were updated from the 2025 LRTP to comply with requirements stipulated under SAFETEA-LU. The goals, objectives, and policies that were developed as
part of the Pasco County MPO’s 2035 LRTP, identified the following themes and/or specific statements that relate to the TD population:

- Preventing or avoiding disproportionate adverse impacts to low income and minority communities
- Preventing the denial of, reduction in, or significant delay in the receipt of benefits by minority and low-income populations
- Ensuring that the transportation planning process complies with all applicable ADA and US DOT regulations
- Increase the safety and security of the transportation system for motorized and non-motorized users.
- Increase accessibility and mobility
- Enhance the integration and connectivity of the transportation system across and between modes.

**Pinellas County**

A review of the goals, objectives, and policies developed as part of the Pinellas County MPO’s 2035 LRTP was undertaken to identify themes and/or specific statements that relate to the TD population. Applicable policies in the LRTP, also included in the TDSP, are listed below:

Objective 1.4: Mass Transit use shall be encouraged and promoted in order to increase ridership while reducing the number of single-occupant vehicles on the County’s roadways and as a primary means of travel for the transportation disadvantaged population.

**Policy 1.4.4:** The MPO shall continue to ensure that the economically disadvantaged and physically impaired citizens of Pinellas County have access to cost-effective and efficient transportation services.

**Policy 1.4.5:** In its role as the Pinellas County CTC, the MPO shall provide, when appropriate, 31-day unlimited use PSTA bus passes to TD Program customers as a cost-effective way of providing needed transportation and improving overall mobility. *Although distribution of bus passes to TD customers remains an important part of the program, the MPO no longer serves as the CTC. The PSTA assumed this role in 2012.*

**Policy 1.4.6:** The MPO shall continue to work with local governments, communities, and PSTA to identify and assess transit needs in the County.

**Policy 1.4.9:** The MPO shall work with governments/counties to identify projects for JARC and New Freedom Funding.

**Policy 1.4.10:** The MPO shall include the public, local governments, the private sector, nonprofit agencies and PSTA in the development of plans addressing the needs of the TD population.
Policy 1.4.11: The MPO shall support/encourage provisions of ADA-compliant features and amenities at transit stops that accommodate the needs of persons with disabilities and the elderly.

Objective 1.5: Develop a long range intra-county and regionally accessible transit system in Pinellas County that features advanced technology, express service to intermodal transportation facilities, major employment centers, recreational points of interest, tourist destinations, and significant commercial activity.

Policy 1.5.4: The MPO shall work with local governments to ensure that mobility strategies and local land use plans are compatible and mutually supportive.
Appendix B: Public Workshop Survey Results
Which County do you live in?

- Hillsborough: 31%
- Pasco: 57%
- Pinellas: 12%

Were you required by your employer to attend the workshop today?

- Yes: 70%
- No: 30%

What is your gender?

- Male: 41%
- Female: 59%

Do you have access to a car or other personal vehicle?

- Yes: 87%
- No: 13%

What is your age?

- 15 or under: 18%
- 16 to 24: 4%
- 25 to 34: 3%
- 35 to 44: 26%
- 45 to 54: 27%
- 55 to 64: 11%
- 65 to 74: 11%
- Over 74: 9%

What is the greatest need in the tri-county region for seniors?

- Accessing bus stops: 17%
- Transportation options for medical: 9%
- Transportation for quality of life/social activities: 7%
- Assistance with travel: 26%
- Other: 41%
What is the greatest need in the tri-county region for individuals with disabilities?

- Accessing bus stops: 16%
- Transportation options for medical: 18%
- Transportation for quality of life/social activities: 16%
- Assistance with travel: 9%
- Other: 41%

Where should future transportation services be improved to meet the needs?

- Pasco to Pinellas: 16%
- Pasco to Hillsborough: 24%
- Hillsborough to Pinellas: 16%
- Within Pasco: 13%
- Within Pinellas: 7%
- Within Hillsborough: 12%
- Other: 16%

What additional services are most important?

- More regional transit: 22%
- Transportation by human service agencies: 41%
- Additional technologies: 12%
- Infrastructure improvements: 6%
- Other: 19%

Would you prefer that FDOT maintain providing 5310 funds as 100% capital and not use this funding source for operating grant support?

- Yes: 41%
- No: 41%
- I do not know: 18%

Which improvement do you prefer?

- More focus on expanding fixed-route transit services: 54%
- Transit-related infrastructure improvements: 27%
- Other: 19%

Which is more important to you, local expansion of service or service that connects the region, i.e., connections to the surrounding counties?

- Local connectivity: 32%
- Regional connectivity: 68%
Are you satisfied with the current level of public transportation service?

- Yes: 79%
- No: 11%
- I do not know: 10%

Which type of fixed-route improvement would you prefer?

- Earlier morning service hours (3 AM – 7 AM): 31%
- Extended evening hours (8 PM – 2 AM): 26%
- Additional weekend service: 10%
- Coverage to new areas not currently served: 11%
- Improved Frequency: 1%
- Training on system use: 1%
- Other: 20%

Which type of paratransit service improvement would you prefer?

- Expanded coverage area: 30%
- Extended hours of service: 26%
- Additional weekend service: 11%
- New or additional transfer areas to other paratransit service or fixed-route service: 11%
- Other: 2%

What demand response improvement is most important to you?

- Reduced time to schedule trips (12 hours prior to trip): 42%
- Shorter wait times for pick-up: 8%
- Ability to schedule trip online: 15%
- Newer vehicles: 2%
- Other: 2%

Which type of transportation would you prefer to see financial investments focus on for your community?

- Bus: 30%
- Demand Response: 23%
- Vanpool: 7%
- Rail: 5%
- Roads: 2%
- Bike Paths: 11%
- Sidewalks: 2%
- Other: 20%
What is most important to you with regard to transit improvements?

- Education and training: 62%
- Infrastructure: 24%
- Technology: 3%
- Service: 5%
- Other: 6%

Are public transit fares affordable?

- Yes: 58%
- No: 16%
- I do not know: 26%

Have you benefitted from any of the programs mentioned during the PowerPoint funded by the previous JARC and/or New Freedom programs?

- Yes: 34%
- No: 20%
- I do not know: 46%

Are you comfortable using non-demand response public transit services at night?

- Yes: 35%
- No: 32%
- I do not know: 33%

If you are working for a social service agency, has your agency looked for grant opportunities to provide transit other than those offered by the FDOT and/or the MPOs?

- Yes: 56%
- No: 23%
- I do not know: 21%

If you are working for a social service agency that has a 5310 funded vehicle would your agency be able to continue providing transportation service without this potential funding opportunity?

- Yes: 53%
- No: 43%
- I do not know: 4%
When reviewing applications for funding, what do you believe should be the most important criteria?

- Number of persons served: 48%
- Costs of proposed capital or operating project/program: 25%
- Proposed project/program will be regional: 6%
- Project/program benefits both elderly and disabled: 7%
- Innovation: 7%
- Other: 7%

Who should have the primary responsibility of ensuring transportation services are available to the elderly and disabled for access to medical facilities?

- Person needing service: 17%
- Medical provider: 5%
- Transit agency: 25%
- Local government: 33%
- Social service programs: 17%
- Other: 3%

Who should have the primary responsibility of ensuring transportation services are available to the elderly and disabled for access to recreational activities?

- Person needing service: 21%
- Family and friends: 4%
- Transit agency: 9%
- Local government: 18%
- Social service programs: 28%

Who should have the primary responsibility of ensuring transportation services are available to the elderly and disabled for access to life sustaining needs?

- Person needing service: 9%
- Family and friends: 21%
- Transit agency: 18%
- Local government: 42%
- Social service programs: 4%

Who should have the primary responsibility of ensuring transportation services are available to the elderly and disabled for access to employment?

- Employer: 42%
- Transit agency: 18%
- Local government: 10%
- Social service programs: 9%
- Other: 21%

Do you believe adequate attention is being paid to the transportation needs of the elderly and persons with disabilities by the local government?

- Yes: 19%
- No: 63%
- I do not know: 18%
Do you believe adequate attention is being paid to the transportation needs of the elderly and persons with disabilities by the state government?

16% Yes 13% No 71% I do not know

Do you believe adequate attention is being paid to the transportation needs of the elderly and persons with disabilities by the federal government?

23% Yes 14% No 63% I do not know

Do you believe your area’s public transportation services are comparable to other areas in Florida?

27% Yes 47% No 26% I do not know

If you answered yes to the previous question, do you believe your area’s public transportation services are better than the majority of areas in Florida?

36% Yes 22% No 42% I do not know

Do you believe participating in public meetings makes a difference?

19% Yes 15% No 66% I do not know

Do you believe today’s meeting was beneficial to you?

0% Yes 100% No 0% I do not know
Appendix C. Survey Results
Transportation Disadvantaged Service Plan

2017 Survey Results
Are you familiar with the Transportation Disadvantaged (TD) Program?

- Yes: 71%
- No: 14%
- Somewhat: 15%

What part(s) of the TD Program are you familiar with? (check all that apply)

(Question only to those “Somewhat” familiar with TD Program)

12 responses

- The program in general: 5 responses
- The bus pass program: 7 responses
- The door-to-door service: 2 responses
- Group trips: 0 responses
- TD Late Shift: 1 response
What barriers or challenges do you or your clients experience with the Transportation Disadvantaged Program? (check all that apply)

(Question only to those familiar or somewhat familiar with the TD Program)

If the current bus services are not meeting your or your clients’ needs, what factors are contributing to this? (check all that apply)

(Question only to those familiar or somewhat familiar with the TD Program)
Would you like to be contacted with additional information on the Transportation Disadvantaged Program? 
* (Question only to those not familiar with the TD Program)

Are there transportation needs that are unmet by the Transportation Disadvantaged Program?
If yes what are the unmet needs?

- Safe, secure temperature controlled bus stops. Faster connections
- Not everyone who needs transportation receives transportation.
- Limited transportation to Churches and meetings on Sunday and holiday service hours need more places to work on application and turn it in and get monthly passes
- Priority of service, length of pick up or re-pick up time frames, application process.
- Integration of technology to better inform the client as to the closest/best service for them.
- Late night service
- Appointments to meet with legal aid attorneys on pressing legal issues and court hearing attendance.
- Location of stops, Access to main terminals to obtain TD pass, Application time frames, etc..
- Seniors
  - scheduling, cost, accessibility
  - Insuring bus stops are near service providers that assist the disadvantaged.
- Uncertain
- low income seniors
- transportation to and from work
- For all people who are unable to reach doctor's appointments due to transportation issues.
- Frequency of bus routes
- service hours, service area, service frequency
- 3rd shift, more bikes on buses, room for rolling shopping carts and strollers
- Education on TD Program
- It is impossible for students attending classes that start at 7:00 AM in the morning to get to class on time. Try taking a bus from the South side to Clearwater and arrive before 7. The same in reverse.
- When clients are not close to the bus lines or are transporting small children
- Not sure if there are unmet needs but was not provided an option for "Not sure".
- Not enough stops for elderly. Unable to walk to a location. Need better transportation options for those with early dementia that are not driving and living alone and have no family locally.
- Hours to ride bus to employment or doctor appointments.
- income guidelines are too restrictive. need for more frequent buses to return to Homeless Empowerment Program, 1120 N. Betty Ln., Clearwater 33755
- Hours available; requirement to show proof of no income
- Mass transit throughout Tampa Bay -- absolutely critical!
- Have patient I drove to radiation that could not make food bank anymore. Another patient that was homeless due to losing job, not able to make rent due to cancer. Lack of knowledge among most needs residents
Are you aware of the Local Coordinating Board? The Local Coordinating Board provides guidance to the Transportation Disadvantaged Program and is composed of social service agencies, citizens and others who work with the transportation disadvantaged.

If you would like to be added to the LCB mailing list, please provide your email address.

(27 individuals provided this information)
Do you work with an agency that represents clients who may be transportation disadvantaged?

- Yes: 89% (80 responses)
- No: 11%

What is your relationship to the Transportation Disadvantaged Program?
(Question only to those who do not work with an agency that represents clients who may be transportation disadvantaged)

- I am a Transportation Disadvantaged Program customer: 3 responses
- I have familiar and/or friends who are Transportation Disadvantaged Program customers: 2 responses
- Other: 2 responses
Statewide, transportation disadvantaged programs serve individuals with disabilities, low income individuals and those who are unable to transport themselves due to age. Do you work with any of the following? (check all that apply) *(Question only to those who work with social service agencies)*

- Yes, persons with disabilities who are unable to transport themselves or purchase transportation
- Yes, low income individuals who are unable to transport themselves or purchase transportation
- Yes, persons unable to transport themselves or purchase transportation due to age

Does your agency provide transportation services? *(Question only to those who work with social service agencies)*

- Yes
- No

- Door to door service medical and other appts.
- Bus passes
- Older Americans Act Funded Paratransit
- We provide bus cards
- PTSA daily bus passes that we purchase
- Work with funded direct service providers to help their clients access the Disadvantaged Program
- BAYCARE CARE VAN/CARE RIDE/USE UNITED CAB SCHOLARSHIPS
- Occasionally can take client to appointment but usually not return trip.
- Bus passes - low volume
- Wheelchair and ambulatory trips
- CTC Provider for Individuals living in ICF/DD & Medicaid Waiver Transportation
- Bus passes
- Gas cards, visa cards (for purchase of bus pass)
- Transportation to Bay Pines VA center for Veterans only
- VA Shuttle to and from Bay Pines 3 times a day.
- Each group home has its own van to take our residents to services
- Rides to medical appointments, transportation to housing opportunities for the homeless
- Travel reimbursements; gift cards for gas/fuel
- Mostly mentally ill
- Driving client to job search and to work
- We don't provide the services, but we purchase PSTA bus passes for our clients.
- MD appts, radiation, chemo
- Transportation home
Are you aware of the TD Late Shift Program? The TD Late Shift Program is a pilot program that provides up to 23 free rides per month between the hours of 10 p.m. and 6 a.m. to TD Program participants who are going to or coming from their place of employment.

- Yes, I am aware of the TD Late Shift Program and have used it
- Yes, I am aware of the TD Late Shift Program and know someone who has used it
- Yes, I am aware of the TD Late Shift Program but do not know anyone who has used it
- No
Appendix D. Trip Prioritization
Trip Prioritization Schedule for Non-Sponsored Trips

Trip Types Served, In Order of Priority*

MEDICAL: Non-emergency trips to a medical facility; including physicians, dentists, hospitals, dialysis centers, health departments, mental health clinics, health support groups, optometrists, hearing aid clinics, pharmacies, and other medically-related destinations.

SUSTENANCE (A): Trips to grocery stores, food stamp offices, nutritional dining sites, and other destinations related to the immediate sustenance of an individual.

SUSTENANCE (B): Trips to Social Service offices, banks, telephone companies, electric companies, and other sustenance destinations not covered under (A) above.

EMPLOYMENT: Trips to and from any type of paid employment. This does not include volunteer work or school.

EDUCATION RELATED TO EMPLOYMENT: Trips to and from any types of educational or training program required to maintain employment including, but not limited to: college level instruction; vocational training programs; technical and other professional schools, both public and private.

EDUCATION NOT REQUIRED TO MAINTAIN EMPLOYMENT**: Trips to and from any educational destination not related to employment, such as primary and secondary schools and “leisure” classes, to: college level instruction; vocational training programs; technical and other professional schools, both public and private.

OTHER**: All trips not covered under the above categories, such as recreational outings and volunteer sites with the exception of trips provided through the Special Trips Fund.

* Ambulatory and wheelchair/non-ambulatory trips will be provided according to the trip priority order listed above.

** Due to funding constraints, these trip types are not currently served by the system. Other trip types served based on funding availability and priority.
Appendix E. No Show Policy
No-Show Policy and Procedures

NO SHOW POLICY

To provide timely service and accommodate as many passengers as possible, passengers and trip providers must make every effort to be at their scheduled pick-up location on-time, or cancel at least two hours in advance. This is also why drivers are not permitted to wait for a passenger more than five minutes after their on-time arrival.

No Shows typically occur when a driver arrives on-time at the scheduled pick-up location but the passenger does not board the vehicle within five minutes and did not cancel the trip at least two hours in advance. To be a No Show, it must be within the passenger’s ability to be on-time or cancel in time.

No Shows will be determined on a case-by-case basis. If it meets the No Show definition above, the passenger will be notified and have the opportunity to provide additional information in the event a passenger believes the No Show is in error. Every effort is made to consider special circumstances or events beyond the control of the passenger.

SUSPENSIONS FOR REPEATED NO SHOWS

Once three or more No Shows have occurred in a three month period, PSTA door-do-door passengers will be issued a Warning, Pre-Suspension, or Two-Week Suspension Letter, depending upon the No Show rate over that three month period.

RESOLVING DISPUTES

Every attempt will be made to informally resolve disagreements concerning specific No Shows by encouraging passengers to discuss with PSTA any details of a No Show occurrence, which may be in dispute. Any suspension of service for repeated No Shows will include the opportunity for the passenger to submit a written appeal, which must describe how the No Show occurrences, which resulted in the suspension, were outside the control of the passenger.
Appendix F. Vehicle Inventory
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Appendix G. On Time Performance Standards
On-Time Performance Standards

INTRODUCTION

The following on-time pick-up and return performance standards shall apply to all trips provided through the Pinellas County Transportation Disadvantaged program. These standards are developed under the authority of PSTA acting as the designated Community Transportation Coordinator, under the guidance of the Pinellas County LCB. These standards are intended to ensure that all Transportation Disadvantaged Program customers receive quality service. It shall be the policy of the Community Transportation Coordinator that all phases of transportation services, including pickups and returns, shall be completed in a timely manner. Specifics of this policy are outlined below.

ON-TIME PERFORMANCE STANDARDS

On-time: Vehicles may arrive up to 30 minutes after scheduled pick up time. Pick-up times will be negotiated up to one hour before or after the pick-up time requested by the client. Vehicles may arrive at the drop-off destination up to 30 minutes prior to the scheduled arrival time.

Returns: Requirement for scheduled pick-ups is the same as departing trip from home as described in previous section. Additionally, if a client is returning from an appointment that will not be finished by the scheduled return trip pick-up time, the client must call the provider at least one hours prior to the scheduled pick-up time to avoid a no show and to convert the pick-up to a call. A call means that the client will call the provider again when their appointment is finished. For a call, the provider will let the client know what 30 minute period of time (within the next two hours) the client needs to be waiting at the building entrance for the return trip. Providers should make all efforts to see that return trips are provided as soon as possible to minimize client waiting time.

Total Riding Time: For those trips with a total distance of less than 11 miles, the travel time from pick-up to destination during normal driving conditions will not exceed one hour.

ON TIME PERFORMANCE EVALUATION

The Community Transportation Coordinator will continuously monitor provider on-time performance through client surveys and database information. Other agencies purchasing transportation through the Community Transportation Coordinator may forward any information they may collect for consideration by the Community Transportation Coordinator. Problem areas indicated by any of the above collected information shall warrant corrective action as necessary by the Local Coordinating Board and the Community Transportation Coordinator. Compliance with these standards at or above 95% of the time shall be considered satisfactory.
Appendix H. Grievance Procedures
FORWARD PINELLAS, as the Pinellas COUNTY METROPOLITAN PLANNING ORGANIZATION, TRANSPORTATION DISADVANTAGED LOCAL COORDINATING BOARD

GRIEVANCE COMMITTEE POLICIES AND PROCEDURES

Originally Adopted: July 16, 1991
Last Adopted: May 19, 2020
SECTION 1:  CREATION OF A BOARD

There is hereby created and established a **PINELLAS COUNTY TRANSPORTATION DISADVANTAGED GRIEVANCE COMMITTEE**, hereinafter referred to as Grievance Committee, a Subcommittee of the Local Coordinating Board, established pursuant to Chapter 427, Florida Statutes and Rule 41-2, and the Memorandum of Agreement between PSTA and the Transportation Disadvantaged Commission.

SECTION 2:  DEFINITIONS

As used in these Policies and Procedures, the following terms shall have the meanings as shown below:

A. Community Transportation Coordinator (hereinafter referred to as the CTC): Responsible for organizing countywide transportation for the transportation disadvantaged.

B. Local Coordinating Board (hereinafter referred to as Coordinating Board): Appointed by the Forward Pinellas, provides direction to the CTC.

C. Sponsoring Agency: Those agencies contracting with the CTC to provide services to their own transportation disadvantaged clients.

D. Agency Program Manager: The individual responsible for operating the transportation program at a given service agency/company.

E. TD Transportation Provider (herein referred to as Provider): The entity providing transportation services for the transportation disadvantaged (may or may not be associated with the funding agency).

F. Transportation Disadvantaged Client (herein referred to as TD Customer): Those individuals who because of physical or mental disability, income status, age, or other reasons are unable to purchase transportation and are therefore dependent upon others to obtain access to health care, sustenance, employment, education, shopping, social activities and other life-sustaining activities.

SECTION 3:  OBJECTIVES

The objective of the Grievance Committee is to provide all parties with an impartial body to hear complaints and settle disputes concerning transportation disadvantaged services. The Grievance Committee shall take on the role of mediator.
SECTION 4: MEMBERSHIP

A. Members of the Grievance Committee shall be appointed by the Chair of the Local Coordinating Board and voted upon by the Local Coordinating Board Members (if possible).

B. At a minimum, the Grievance Committee should be composed of:

- One (1) representative of a Sponsoring Agency
- One (1) representative of TD Customers
- Two (2) representatives of the Local Coordinating Board, members-at-large
- One (1) representative of a Provider.

C. Forward Pinellas, acting as the Designated Planning Agency (DoPA) shall be staff to the Grievance Committee and shall serve as an advisory member.

SECTION 5: TERMS OF MEMBERS

A. The members of the Grievance Committee shall serve as long as the Chair and members of the Local Coordinating Board deem fit.

B. The Grievance Committee shall elect a chairperson to oversee meetings and report back to the Local Coordinating Board meetings as necessary.

SECTION 6: GRIEVANCE PROCEDURES

Complaints and/or disputes concerning transportation services may be heard by the Grievance Committee in accordance with the following procedure:

A. Customers, Sponsoring Agencies, and/or Providers shall contact the Agency or CTC Program Manager in writing in an attempt to resolve complaints.

B. If this effort is not successful, the complainant(s) should contact Forward Pinellas, who will work with the Agency Program Manager and complainant(s) to find a common ground in which to negotiate a resolution.

C. If this effort is not successful, the complainant(s) can contact the Commission for the Transportation Disadvantaged TD helpline, (800) 983-2435, for assistance.

D. As a last resort, an issue should go to the Grievance Committee. When necessary, a Grievance Form can be secured from Forward Pinellas. (Attachment A)

E. Upon receipt of a properly completed Grievance Form, Forward Pinellas will contact the Chair of the Local Coordinating Board. Grievance Committee members will be appointed, if needed, and set a meeting date within three (3) weeks of receiving the form.
F. The complainant(s) and all parties involved shall be contacted once the meeting time, date and location are set.

G. The Agency Program Manager will publicly post an announcement of the meeting where their TD customers can read it.

SECTION 7: POWERS AND DUTIES OF THE GRIEVANCE COMMITTEE

A. The Grievance Committee shall have the opportunity to review the filed Grievance Form prior to the meeting date.

B. Grievance Committee meetings shall be open to all parties involved in complaint and/or dispute concerning transportation disadvantaged services.

C. The Grievance Committee will make an advisory decision about the grievance before the meeting adjourns.

D. All parties will have two (2) weeks in which to enact the committee’s decision.

E. It will be the complainant’s responsibility to report back to Forward Pinellas within two (2) weeks as to steps taken and resolution achieved.

F. Minutes shall be kept of each meeting and filed with Forward Pinellas quarterly.

SECTION 8: MODIFICATION OF PROCEDURES

A copy of this procedure will be made available on a general basis to those providers and agencies involved with meeting the needs of the transportation disadvantaged population of Pinellas County.
GRIEVANCE FORM

Return to:
Transportation Disadvantaged Program Local Coordinating Board
C/o Forward Pinellas
310 Court Street
Clearwater, FL 33756

Name of Complainant: ___________________________ Date of Birth: ___________
Address: __________________________________________________________________________
Telephone: __________________________________________
Date and time of incident: ____________________________

I. Attach description of incident & steps taken to resolve complaint:

Complainant’s Signature: ______________________________ Date: __________

II. Attach comments by Agency Program Manager:

Signature: __________________________________________

III. Attach comments by CTC if not same as Agency Program Manager:

Signature: __________________________________________

____________________________________________________________________________________
THIS SECTION TO BE COMPLETED BY MPO ONLY

I. Date report received by Forward Pinellas: ______________________________

II. Action requested of Grievance Committee:

III. Time, date and location of Grievance Committee meeting:

____________________________________________________________________________________

IV. Action taken by Grievance Committee:


V. Complainant’s Report to CTC (within 2 weeks):
Appendix I. Operator and Coordination Contractor Review Forms
**VEHICLE INSPECTION, SAFETY, & INSURANCE**  
**PINELLAS COUNTY TRANSPORTATION DISADVANTAGED PROGRAM**

**COMPLIANCE REVIEW FOR CONTRACT YEAR __________**

**Provider:** ____________________________  
For-Profit ______ Non-Profit ______

### SAFETY

- **System Safety Program Plan (SSPP):** Implementation: Yes _____ No __  
- **Proof of Driver's Qualifications (Commercial Driver's License CDL):**  
  Yes _______ Over 15 Passengers  No _____ Not Over 15 Passengers

### AUTO INSURANCE

- **Proof of Required Minimum Liability Ins ($100,000/person & $200,000/incident):**  
  Yes _____  Expiration Date: ________  No: __________

### SCHEDULING & ASSIGNMENT – FIELD CHECK (Private Providers)

- **Driver's Name:** ____________  
- **Driver I.D. Badge:** Yes ______ No _______  
- **Driver's Appearance:** _______  
- **Pick-up/Drop-off Time:** Scheduled: _______ Actual __________
- **Client's Name:** _______  
  - **Client's Pick-up/Drop-off Address Correct:** Yes: _______ No: _______  
  - **If wheelchair pickup, was lift used properly?**  
    N/A _______ Yes _____ No _____  
  - **Was wheelchair secured properly?**  
    N/A _______ Yes ____ No ____

### VEHICLE INSPECTION

- **C.T.S. Decal:** Yes _____ No _______  
- **Fire Extinguisher:** Yes _____ No _______  
- **First Aid Kit:** Yes _____ No _______  
- **2-Way Communications:** Yes _____ No _______  
- **Vehicle Condition:** Good ___  Fair ____  Poor___  
- **Working A/C & Heat:** Yes _____ No _____  
- **Vehicle License Plate No:** ______________

### NOTES AND COMMENTS:

________________________________________________________________________

________________________________________________________________________

________________________________________________________________________

**Signature** ____________________________  
**Title** ____________________________  
**Date** ____________________________

PSTA staff will conduct on-site spot checks to confirm that the System Safety Program Plans of individual operators have been implemented.
DRIVER’S FILE INSPECTION
PINELLAS COUNTY TRANSPORTATION DISADVANTAGED PROGRAM
COMPLIANCE REVIEW FOR CONTRACT YEAR _________

Provider: __________________________
For-Profit _______ Non-Profit _______

DRIVER’S FILE
Driver’s Name: __________________________

Copy of Driver’s License _____ Checklists of Requirements/Contents of File _____
OTHER: ____________________________________________________________

CERTIFICATES: First Aid _____ CPR _____ Sensitivity Training _____
OTHER: ____________________________________________________________

TESTING: Drug/Alcohol _____ Instructional & Procedural Training & Testing _____ Medical Exam _____
OTHER: ____________________________________________________________

BACKGROUND CHECK: DMV/MVR _____ Fingerprint _____ FDLE _____
OTHER: ______________________________________________________________________________

DRIVER’S FILE
Driver’s Name: __________________________

Copy of Driver’s License _____ Checklists of Requirements/Contents of File _____
OTHER: ____________________________________________________________

CERTIFICATES: First Aid _____ CPR _____ Sensitivity Training _____
OTHER: ____________________________________________________________

TESTING: Drug/Alcohol _____ Instructional & Procedural Training & Testing _____ Medical Exam _____
OTHER: ____________________________________________________________

BACKGROUND CHECK: DMV/MVR _____ Fingerprint _____ FDLE _____
OTHER: ______________________________________________________________________________

NOTES AND COMMENTS:
____________________________________________________________________________________
____________________________________________________________________________________

_________________________ ___________________________ ________________
Signature Title Date
Appendix J. Rate Model
## Preliminary Information Worksheet

### CTC Name: Pinellas Suncoast Transit Authority (PSTA)

### County (Service Area): Pinellas County

### Contact Person: Ross Silvers

### Phone #: 727 540-1844

### Check Applicable Characteristic:

**ORGANIZATIONAL TYPE:**
- Governmental
- Private Non-Profit
- Private For Profit

**NETWORK TYPE:**
- Fully Brokered
- Partially Brokered
- Sole Source

*Once completed, proceed to the Worksheet entitled "Comprehensive Budget"*
**Comprehensive Budget Worksheet**

**Version 1.4**

**CTC:** Pinellas Suncoast Transit Authority (PSTA)

**County:** Pinellas County

1. **Complete applicable GREEN cells in columns 2, 3, 4, and 7**

|                      | Prior Year's ACTUALS from July 1st of 2018 to June 30th of 2019 | Current Year's APPROVED Budget, as amended from July 1st of 2019 to June 30th of 2020 | Upcoming Year's PROPOSED Budget from July 1st of 2020 to June 30th of 2021 | % Change from Prior Year to Current Year | % Change from Current Year to Upcoming Year | Proposed

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<td>$88,752</td>
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**Pinellas 2020-21 Rate Model Approved: Comprehensive Budget**

**Pinellas 2020-21 Rate Model Approved: Comprehensive Budget**

**Confirm whether revenues are collected as a system subsidy VS a purchase of service at a unit price.**

**Explain Changes in Column 6 That Are > ± 10% and Also > ± 50,000**

Farebox includes TD Door-to-Door fares (continued previous years' effort to ensure people who are ADA eligible took paratransit instead of TD door to door). This is expected to stabilize in 2020-21. Bus Pass Program Revenue is all invoiced TD pass co-pays (projected based upon data through March 2020. A drop in late 2020 is expected because PSTA suspended all fares due to COVID-19). In-kind contributed services is from PSTA's Ad Valorem Property Tax Revenues used to pay the salary and fringe benefits of PSTA staff working on the TD program. Other includes local funding used to match non-profit trips.

Trip and Equipment Grant increased each year. (T&E allocation - all actual except BP's = BP) door to door trips were reduced due to a requirement that NCN and PARC had to have low income status of clients; LCB changed the policy in 2019 to allow elderly and disabled to be eligible as TD for group trips. Trip numbers should increase in FY21. Overall T&E funding increased from FY18 to 19 and this is

Mobility Management (80-10-10). 2018-2019 or 2019-2020 grants not awarded yet so this is just an estimate. PSTA $72,000 from FTA and FDOT 5310, local match of $8000 is in other local non-govt.
1. Complete applicable **GREEN** cells in columns 2, 3, 4, and 7

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<th>Prior Year’s ACTUALS from July 1st of 2018 to June 30th of 2019</th>
<th>Current Year’s APPROVED Budget, as amended from July 1st of 2019 to June 30th of 2020</th>
<th>Upcoming Year’s PROPOSED Budget from July 1st of 2020 to June 30th of 2021</th>
<th>% Change from Prior Year to Current Year</th>
<th>Proposed % Change from Current Year to Upcoming Year</th>
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## DOE (state)

## Carl Perkins

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## Bus Pass Program Revenue

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## AWI

## WAGES/Workforce Board

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## DOEA

## Older Americans Act

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## Community Care for Elderly

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## DCA

## Community Services

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## Office of Disability Determination

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## Developmental Services

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## Other Fed or State

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### Comprehensive Budget Worksheet

**Version 1.4**

**CTC:** Pinellas Suncoast Transit Authority (PSTA)

**County:** Pinellas County

#### 1. Complete applicable GREEN cells in columns 2, 3, 4, and 7

<table>
<thead>
<tr>
<th>Prior Year's ACTUALS from July 1st of 2018 to June 30th of 2019</th>
<th>Current Year's APPROVED Budget, as amended from July 1st of 2019 to June 30th of 2020</th>
<th>Upcoming Year's PROPOSED Budget from July 1st of 2020 to June 30th of 2021</th>
<th>% Change from Prior Year to Current Year</th>
<th>% Change from Current Year to Upcoming Year</th>
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- **Confirm whether revenues are collected as a system subsidy VS a purchase of service at a unit price.**

See the table for detailed figures and changes in revenues and expenditures. Changes in Column 6 that are > ± 10% and also > ± $50,000 should be explained.

- **Balancing Revenue is Short By = None None**

- **Total Revenues = **

<table>
<thead>
<tr>
<th>2018</th>
<th>2019</th>
<th>2020</th>
</tr>
</thead>
<tbody>
<tr>
<td>$4,394,728</td>
<td>$4,385,717</td>
<td>$4,491,110</td>
</tr>
<tr>
<td>-0.2%</td>
<td>2.4%</td>
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</tbody>
</table>

---

**EXPENDITURES** *(CTC/Operators ONLY / Do NOT include Coordination Contractors!)*

**Operating Expenditures**

<table>
<thead>
<tr>
<th>Item</th>
<th>2018</th>
<th>2019</th>
<th>2020</th>
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<tbody>
<tr>
<td>Labor</td>
<td>$52,800</td>
<td>$53,015</td>
<td>$53,015</td>
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<tr>
<td>Fringe Benefits</td>
<td>$27,200</td>
<td>$27,310</td>
<td>$27,310</td>
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<tr>
<td>Services</td>
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<td></td>
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<tr>
<td>Materials and Supplies</td>
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<td>Casualty and Liability</td>
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<td>Taxes</td>
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**Purchased Transportation:**

- **Purchased Bus Pass Expenses**
  - 2018: $3,381,969
  - 2019: $3,475,257
  - 2020: $3,507,795
  - 2.8% increase
  - 0.9% increase

**School Bus Utilization Expenses**

- 2018: $889,577
- 2019: $785,442
- 2020: $858,990
- 11.7% decrease
- 9.4% increase

**Contracted Transportation Services**

- 2018: $43,182
- 2019: $44,693
- 2020: $44,000
- 3.5% decrease
- 1.6% decrease

**Other**

- **Miscellaneous**
- **Operating Debt Service - Principal & Interest**
- **Leases and Rentals**
- **Contrib. to Capital Equip. Replacement Fund**
- **In-Kind, Contributed Services**

**Allocated Indirect**

**Capital Expenditures**

- **Equip. Purchases with Grant Funds**
- **Equip. Purchases with Local Revenue**
- **Equip. Purchases with Rate Generated Rev.**
- **Capital Debt Service - Principal & Interest**

---

**Explanation:**

- Labor and fringe benefits are associated with 5310 that were used for mobility management; a large drop in trips starting in March 2020 due to COVID-19.
1. Complete applicable **GREEN** cells in columns 2, 3, 4, and 7

<table>
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</table>

*Confirm whether revenues are collected as a system subsidy VS a purchase of service at a unit price.*

*Explain Changes in Column 6 That Are > ±10% and Also > ±$50,000*

Total Expenditures = $4,394,728

Prior Year: $4,385,717

Current Year: $4,491,110

-0.2% 2.4%

---

Once completed, proceed to the Worksheet entitled "Budgeted Rate Base"